





DESIRED OUTCOME OF THIS MEETING

Council to understand:

- Specific plan proces
- Potential site improvements
- Programmatic options
- Fiscal considerations
- Financial feasibility

Formulate questions and provide feedback that will help prepare City Council to provide staff and the consulting team with direction for the preparation of a draft specific plan



CONTENT

- PROJECT BACKGROUND
- EXISTING CONDITIONS
- COMMUNITY SURVEY
- SITE IMPROVEMENTS
- SPECIFIC PLAN OPTIONS
- FEASIBILITY & FISCAL STUDIES
- COMMUNITY WORKSHOP









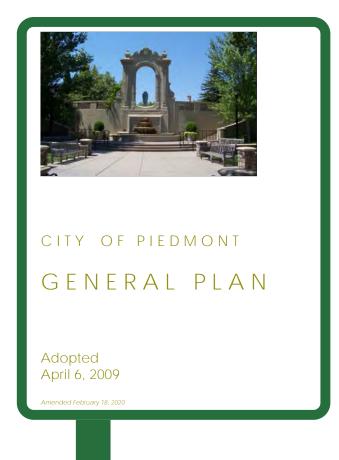




MORAGA CANYON SPECIFIC PLAN

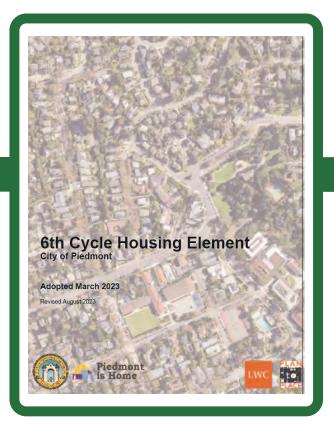
- Certified 6th Cycle Housing Element
- Accommodate 132 new housing units (22.5% of total needed)
- Include recreational uses and the Public Works Corporation Yard
- Planning work began in Summer 2023, to be completed by the end of 2024.
- Affordable housing program is expected to secure Alameda County Measure A-1 (2016) funding.





General Plan (4/2009)

6th Cycle
Housing
Element
(3/2023)





Program 1.L Moraga Canyon Specific Plan



WHAT IS A SPECIFIC PLAN

A "Specific Plan" is a comprehensive, action-oriented planning and zoning document for a defined geographic area. Specific Plans bridge the gap between the general policy-oriented language of a City's "General Plan" by providing detailed criteria for the development of specific sites.

A Specific Plan includes text, maps, and diagrams that describe:

- The location of land uses, including open space, within the study area
- The location of major infrastructure needed to support the land uses in the plan
- Standards and criteria for development in the plan area
- Implementation and financing measures necessary to carry out the items above

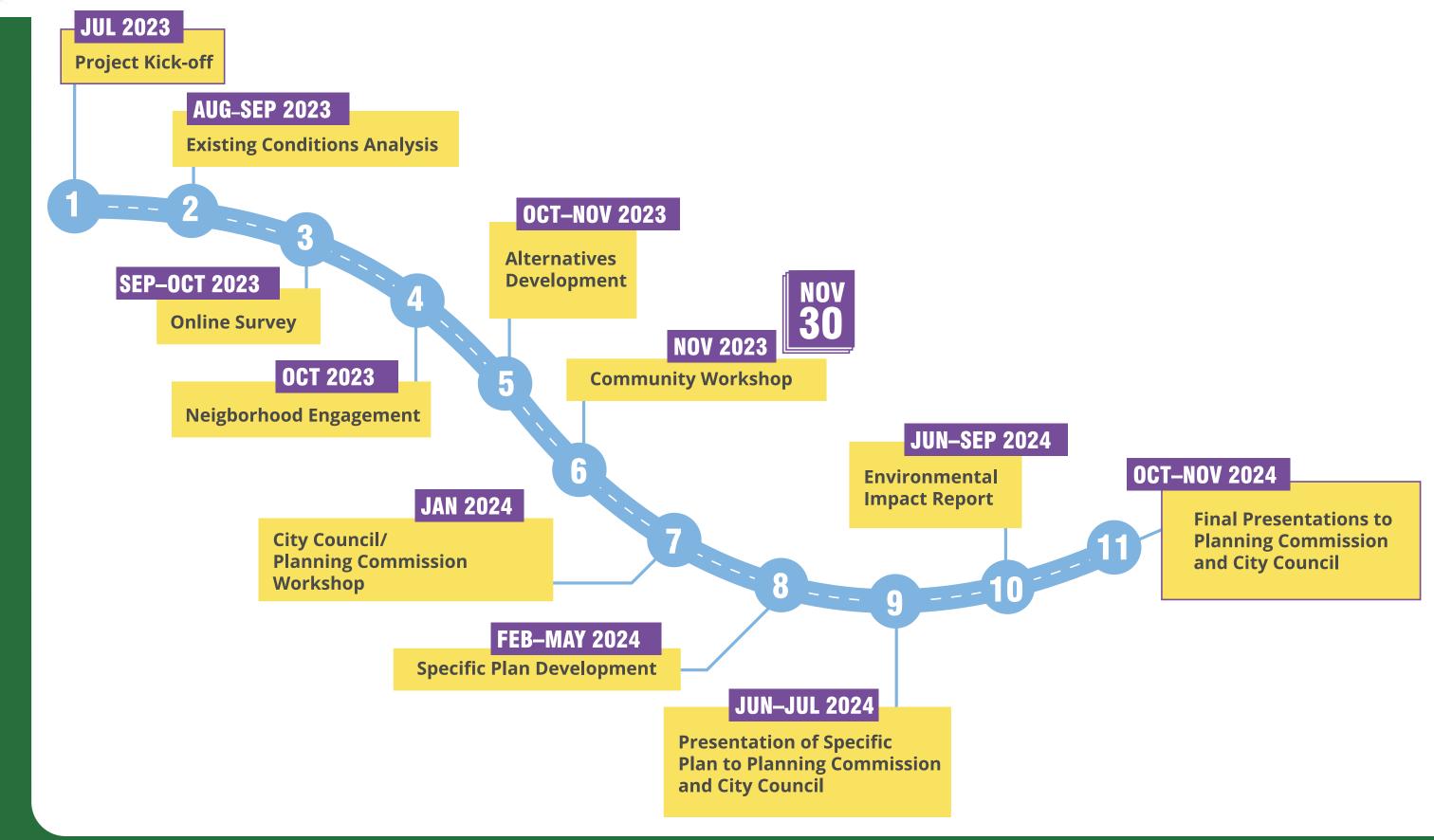


GOALS

This project will study all City-owned land in Moraga Canyon, including Blair Park Open Space, Coaches Field, Kennelly Skate Park, and the City's Public Works Corporation Yard, with the end goal of creating a detailed plan for how to:

- Incorporate 132 units of new housing, 60 of which would be reserved for households with lower incomes;
- Maintain, replace and improve existing City facilities (Corp Yard), open space, and recreational amenities; and
- Improve traffic as well as pedestrian, bicycle and wildfire safety.



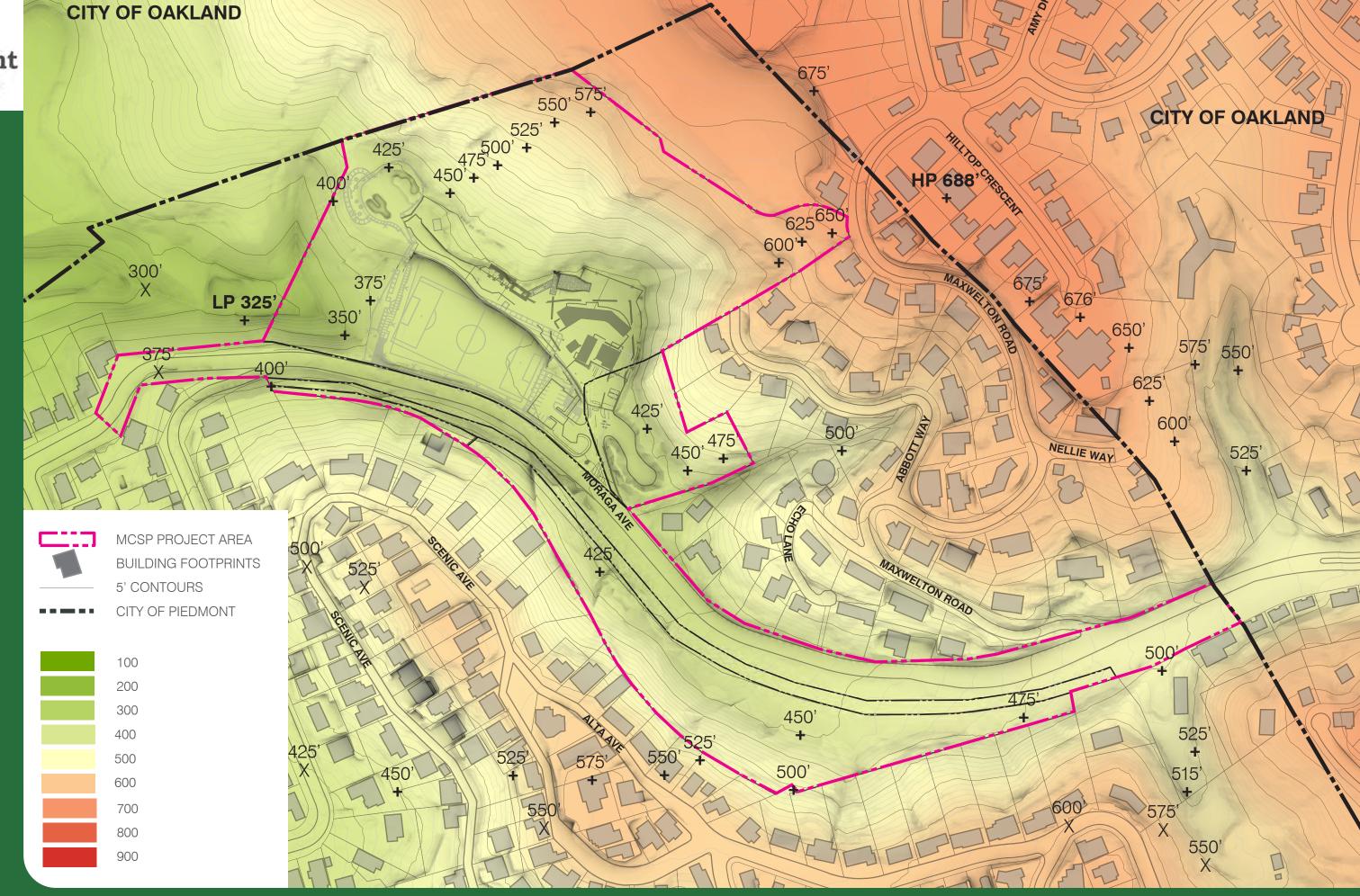


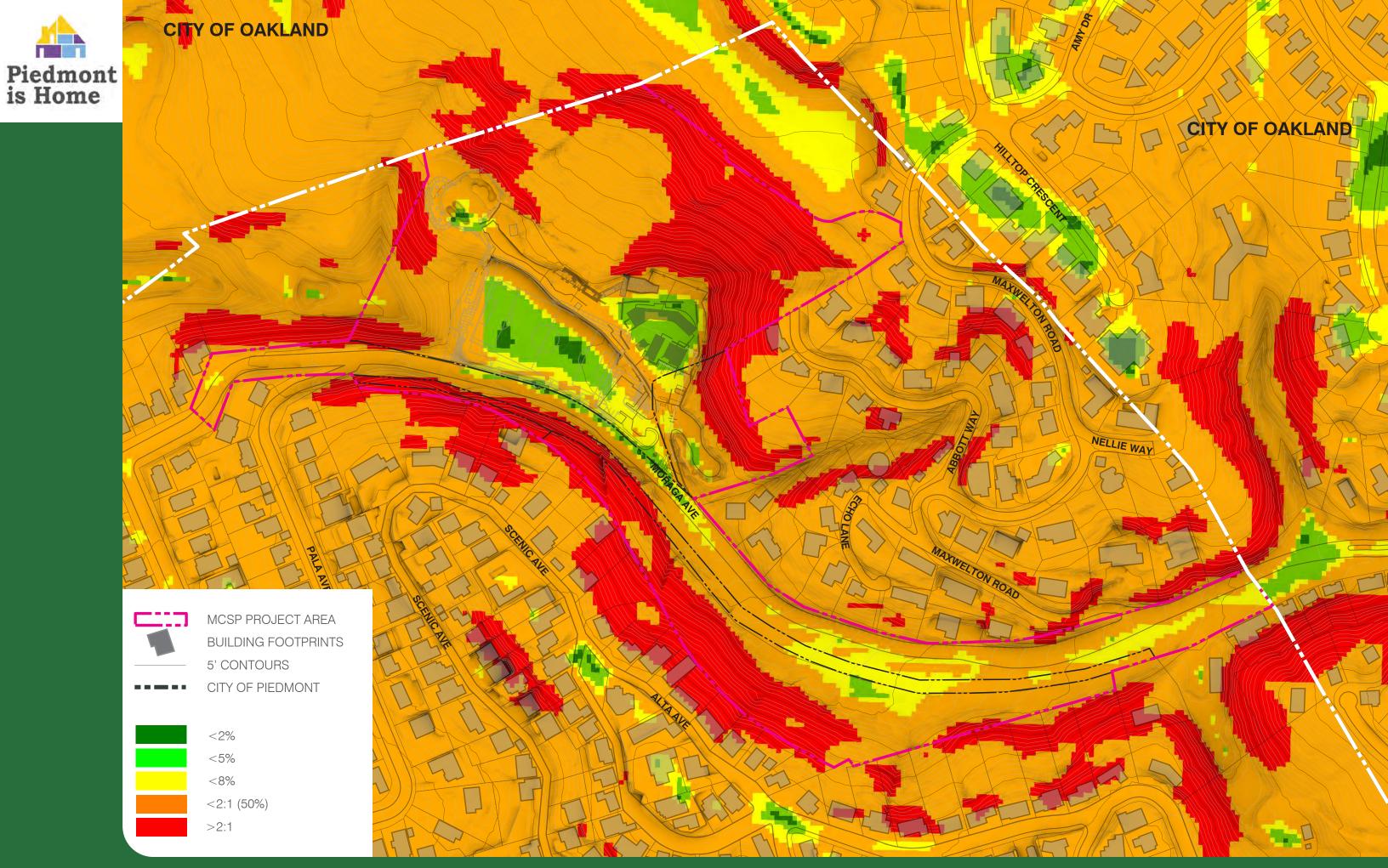




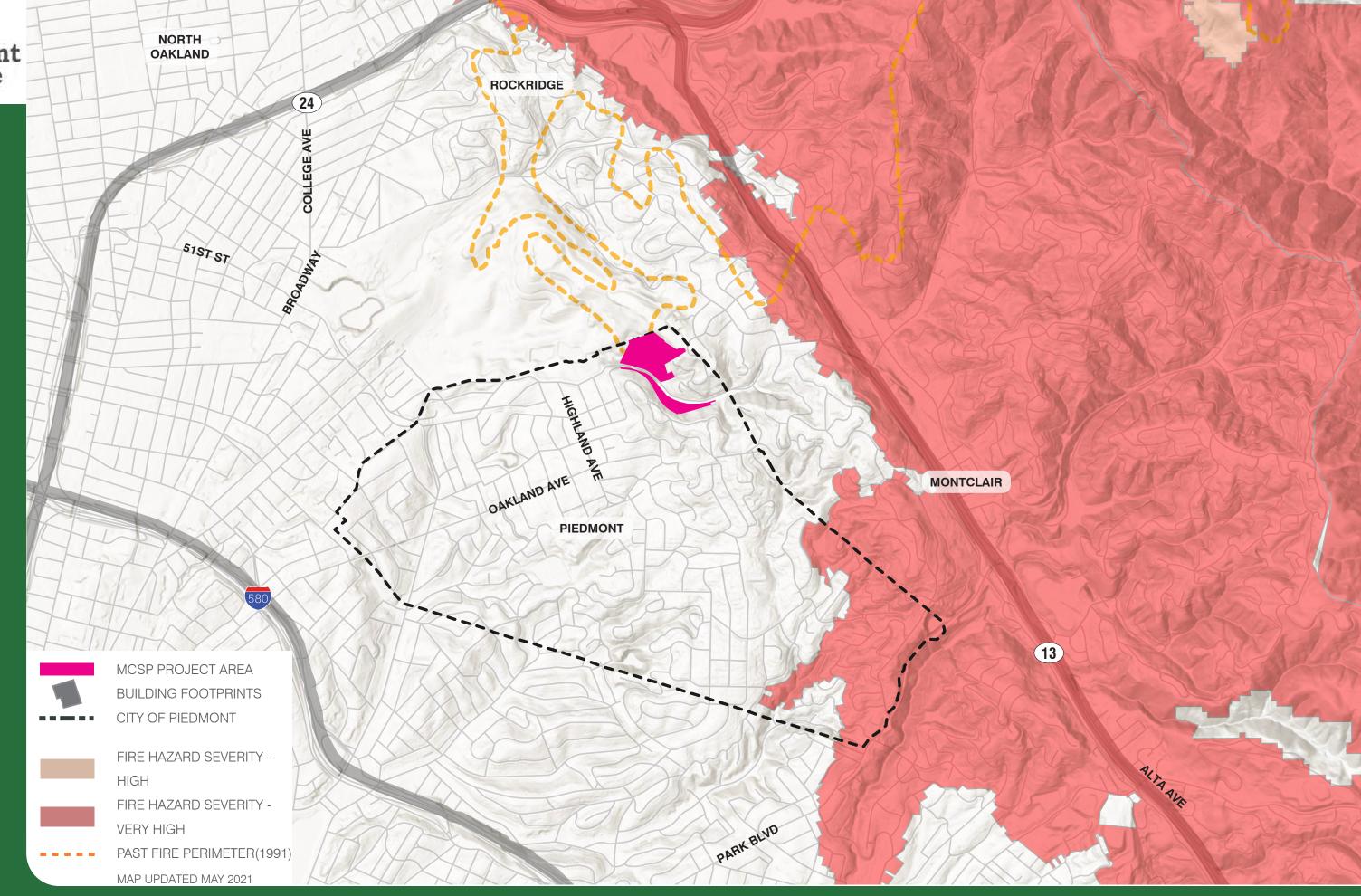






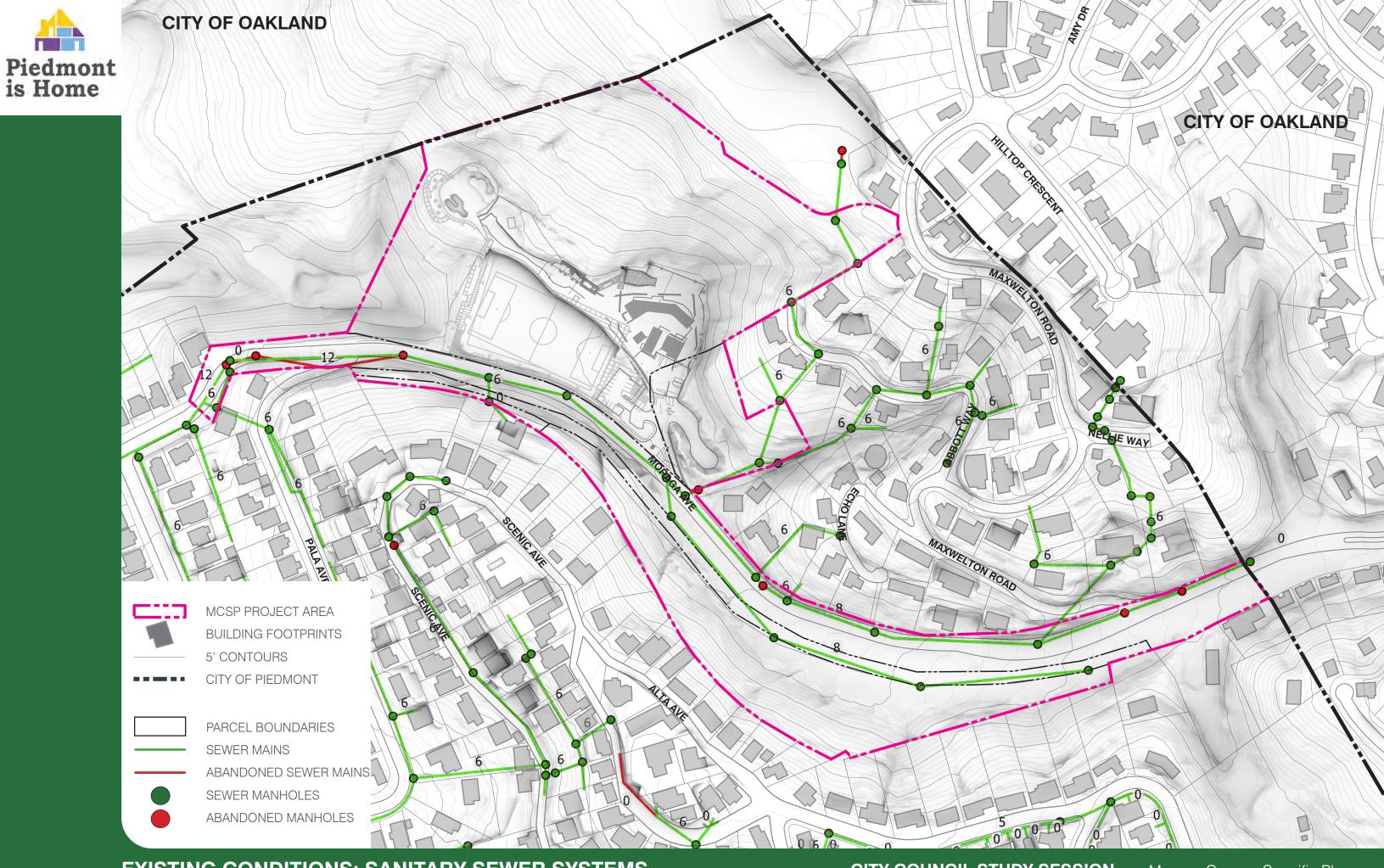
















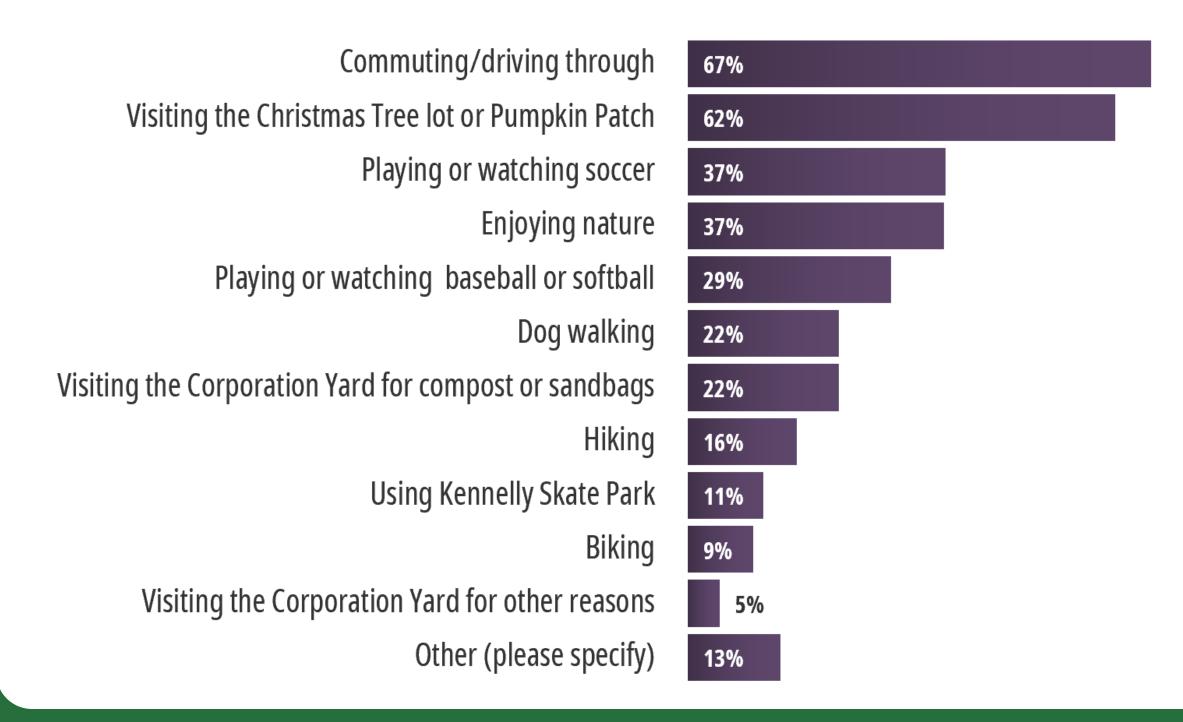
SURVEY OVERVIEW

The Moraga Canyon Specific Plan Community Survey ran from September 20 – October 20, 2023. More than 1,100 community members participated in the survey. Each participant had the opportunity to be entered to win a \$100 Mulberry's gift certificate. The survey was promoted broadly via digital, print, and in-person platforms, including:

- City of Piedmont eNewsletter
- The Piedmont Post
- Piedmont Civic Association
- The Voter (LWV Piedmont Newsletter)
- Moraga Canyon Specific Plan Project email list: Survey deadline reminder
- PUSD Piedmont Pulse (Superintendent Dr. Jennifer Hawn's newsletter)
- Piedmont Recreation Department eNewsletter
- Piedmont Planning & Building Department eNewsletter
- Piedmont Harvest Festival
- Moraga Canyon Specific Plan Neighborhood Meeting + Door Hangers
- Posters at Coaches Field, Pumpkin Patch, Blair Park Open Space, City Hall + Handouts at the Public Works and City Clerk counters, Veteran's Hall, Wells Fargo, Mulberry's Market, Valero, Shell, and Ace Hardware

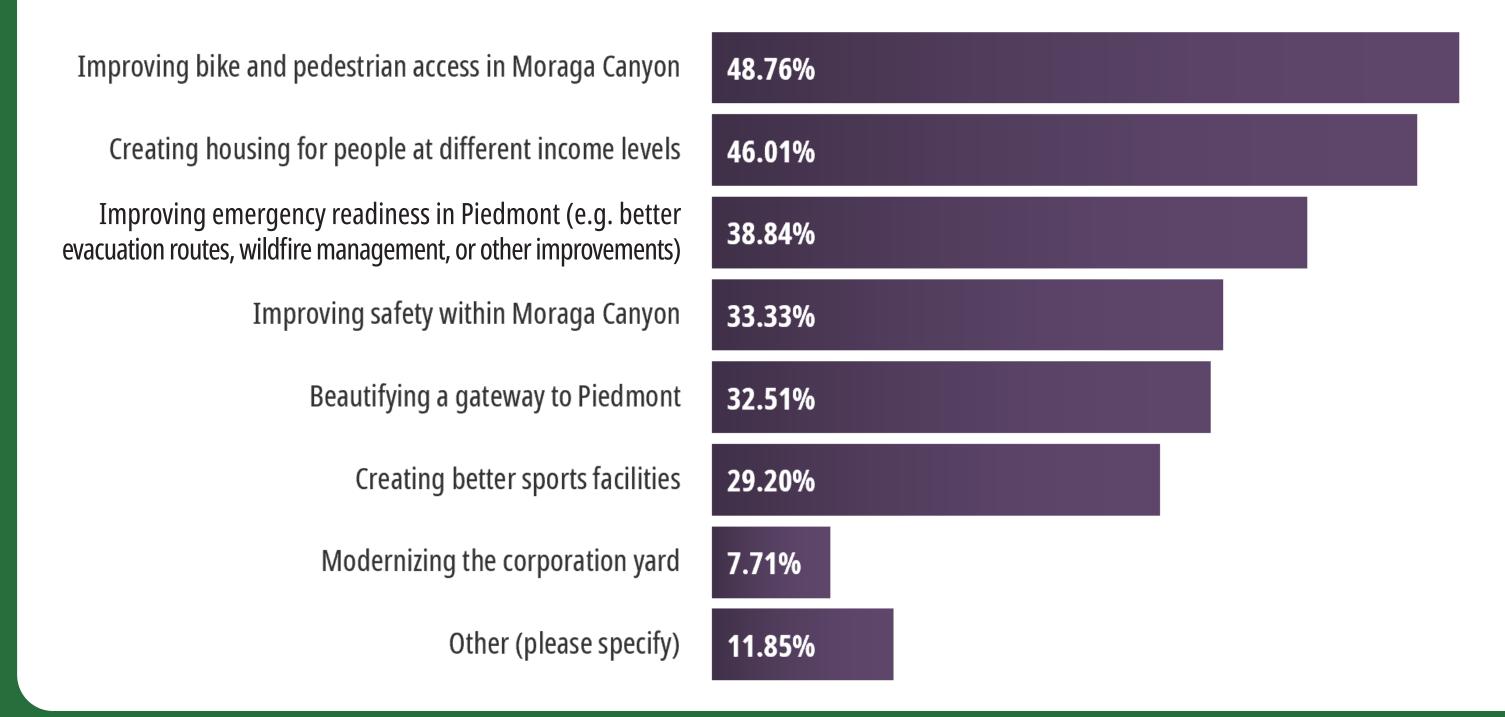


When you visit Moraga Canyon how do you and/or your family typically spend time there? (Check all that apply)



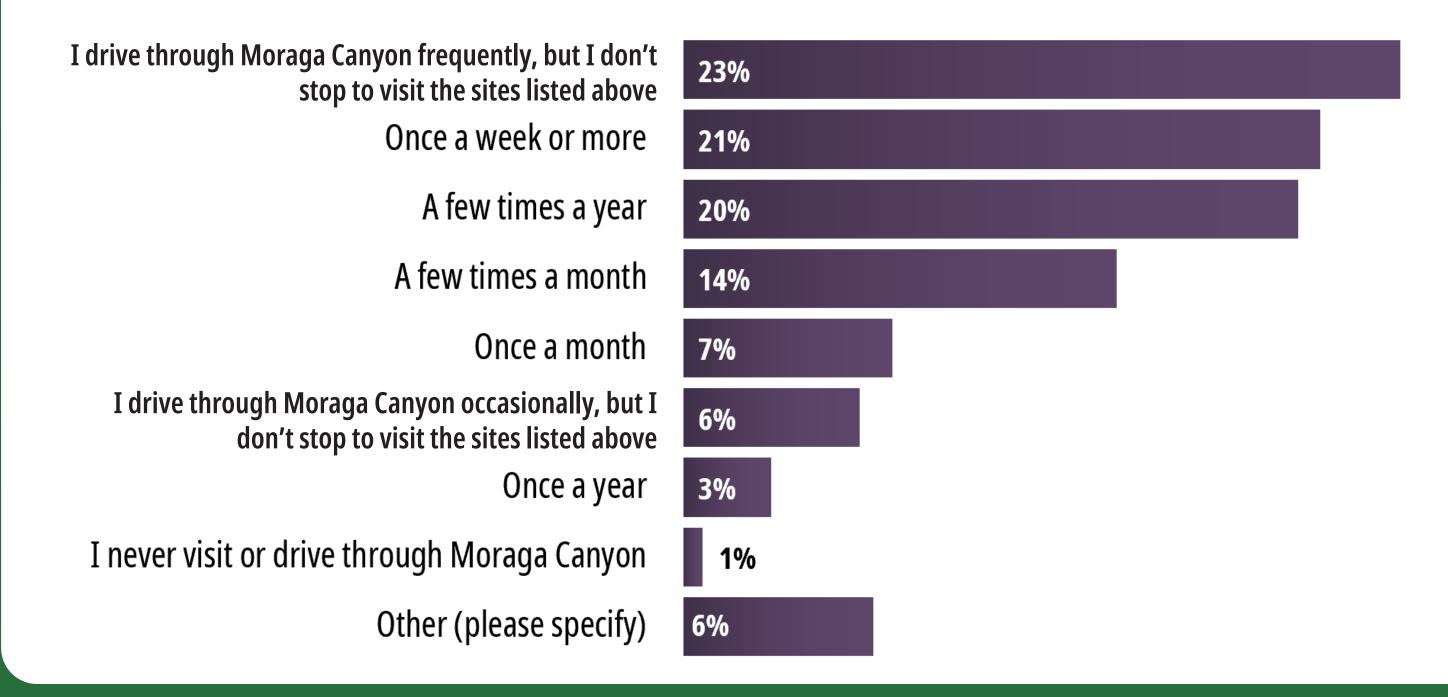


The Moraga Canyon Specific Plan will make recommendations that could bring a number of improvements to the area. Which of the benefits of the Moraga Canyon Specific Plan are most important to you? (Choose up to three benefits)





How often do you and/or your family visit Moraga Canyon, including Coaches Field, Blair Park Open Space, Kennelly Skate Park, and/or the Corporation Yard?





What qualities of Moraga Canyon do you and your family value the most?



Coaches Field is a great space for families to play on the field or for kids to play on a team or go to summer camps through the Piedmont Rec Dept."



View of the cemetery, trees and surroundings. Relative peace and serenity for an urban environment."



We appreciate the Christmas Tree Lot and Pumpkin Patch - these community activities make Piedmont special."



Having the Corporation Yard nearby is a good escape plan because we are in a high fire zone."





SITE IMPROVEMENTS OVERVIEW



MOBILITY



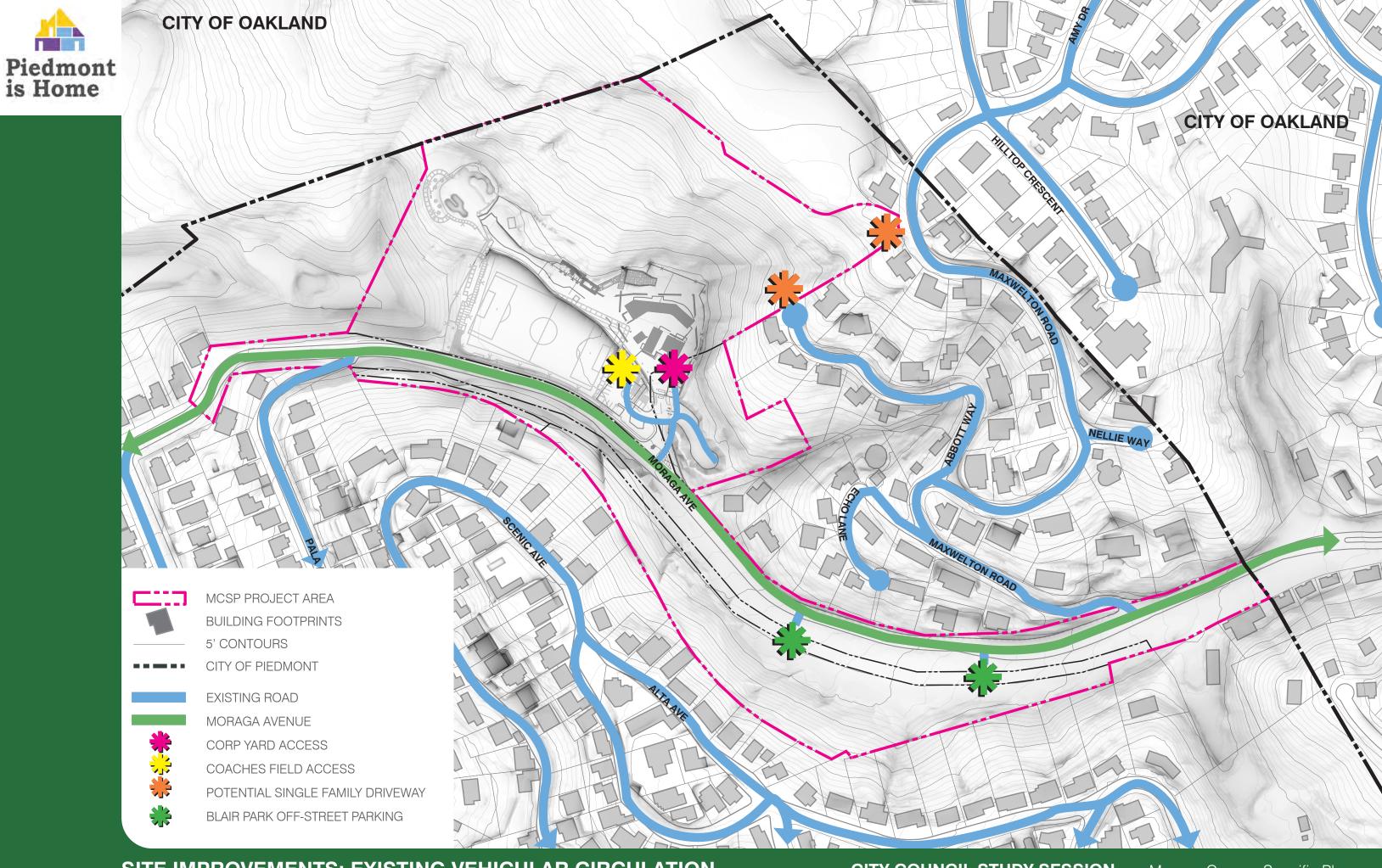
RECREATION

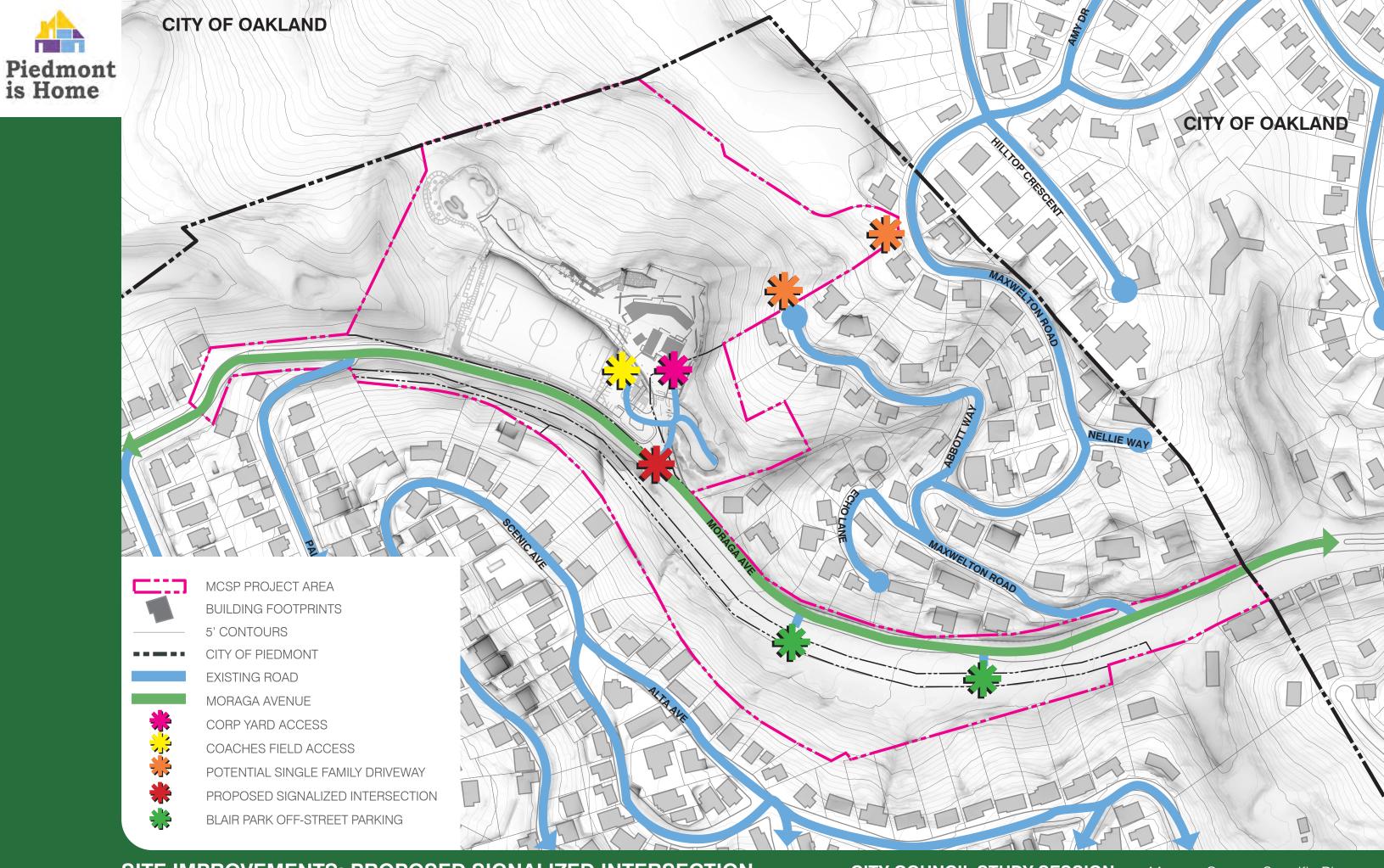


PUBLIC WORKS



HOUSING







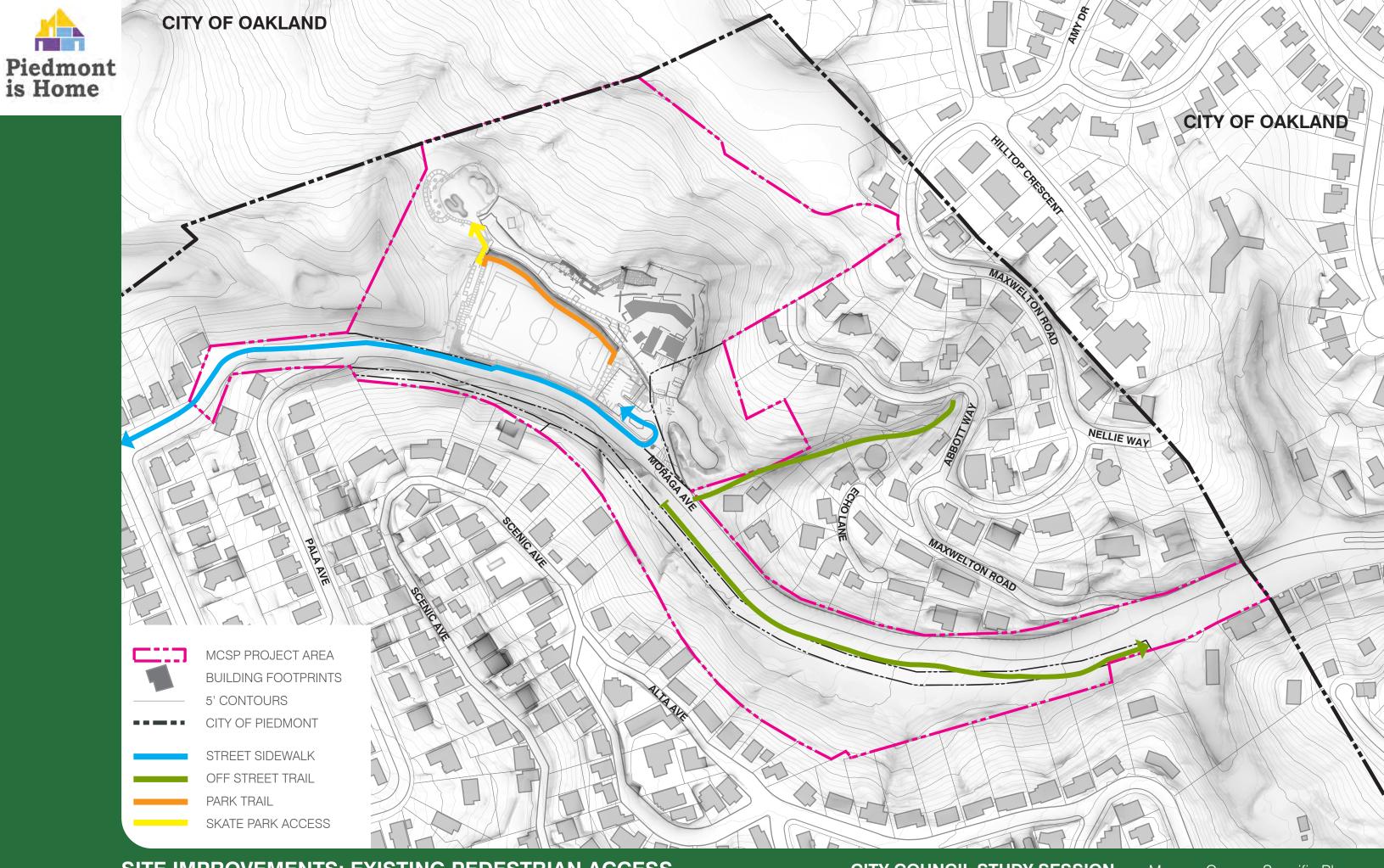
3-way signalized intersection with **striped crosswalk and accessible pedestrian signals**.

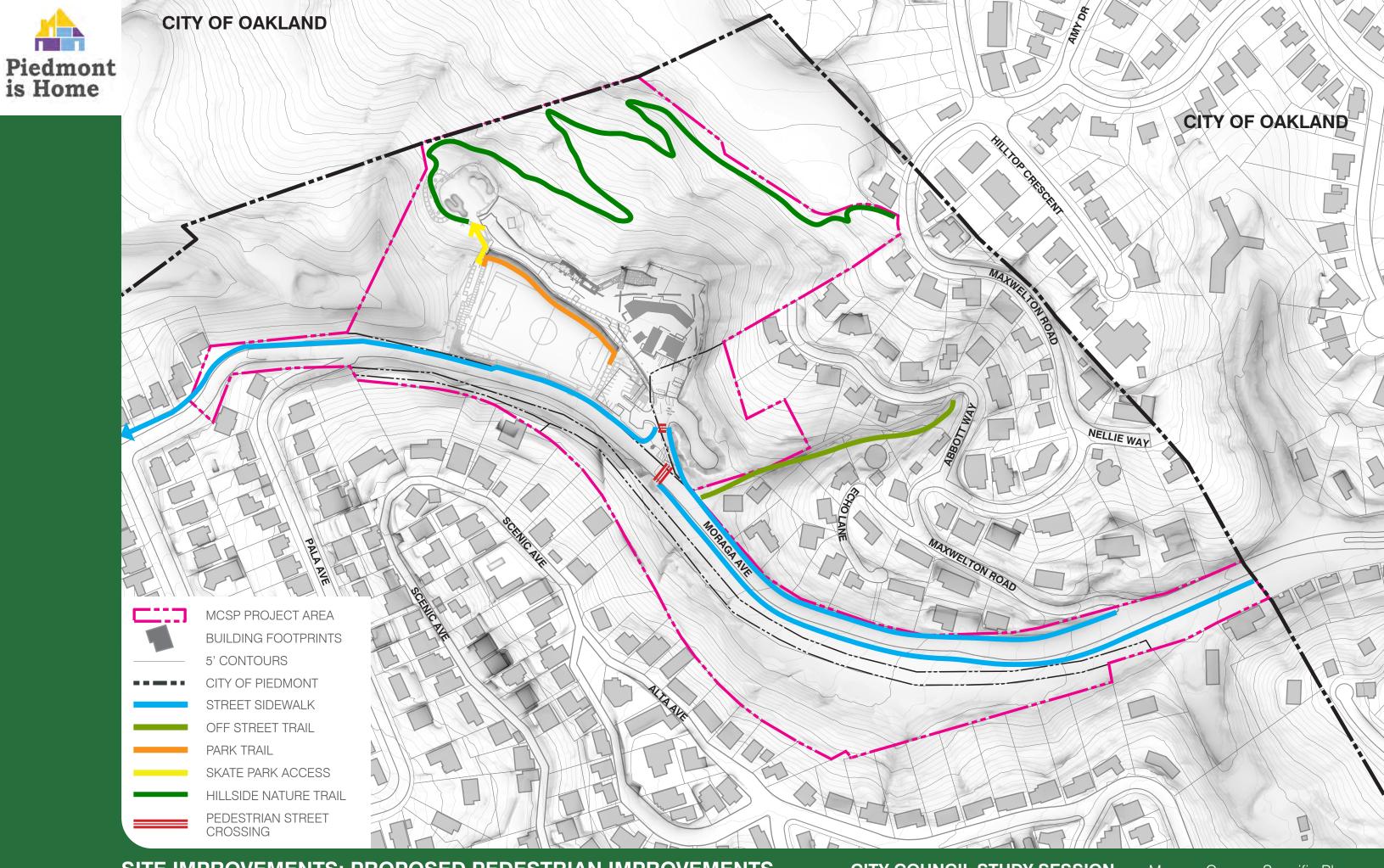


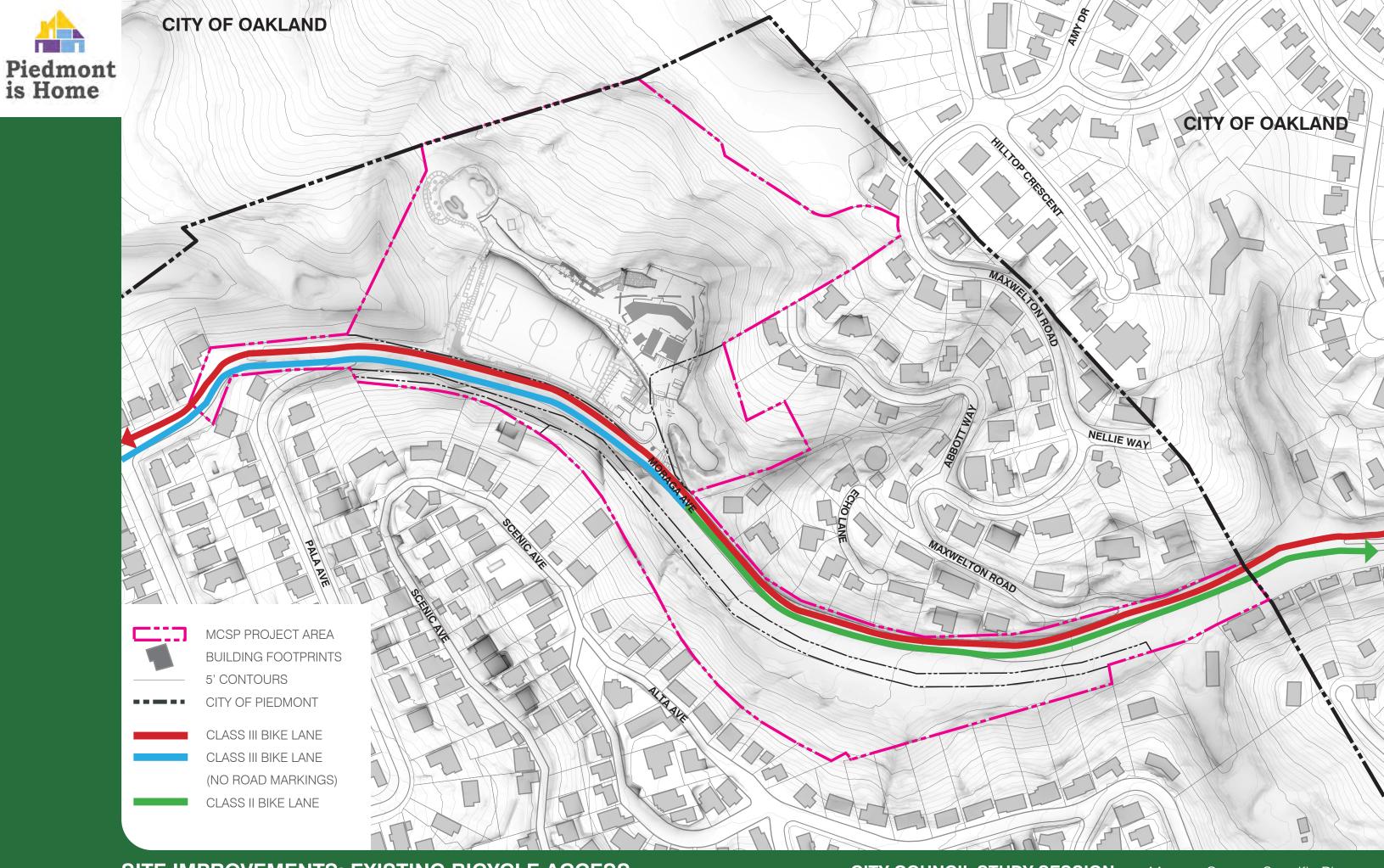
Pedestrian **flashing beacon system** placed prior to intersection to warn traffic of upcoming predestrian crossing

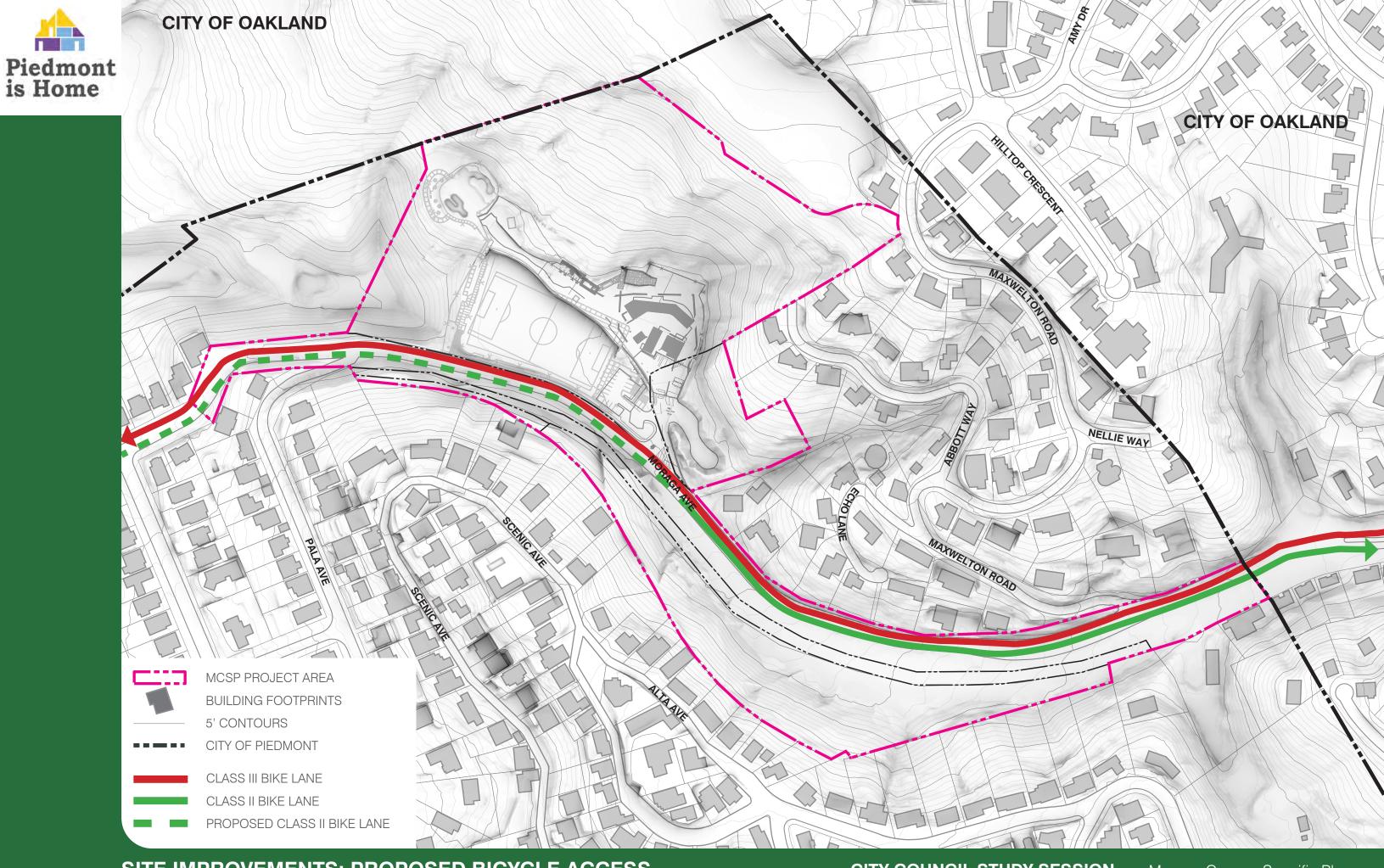


A **pedestrian refuge island** is a median with a refuge area that is intended to help protect pedestrians who are crossing a multilane road.

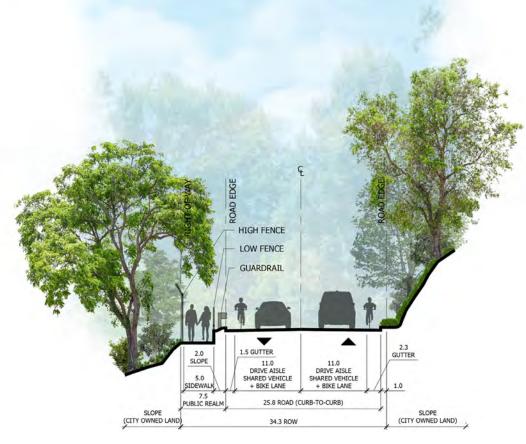








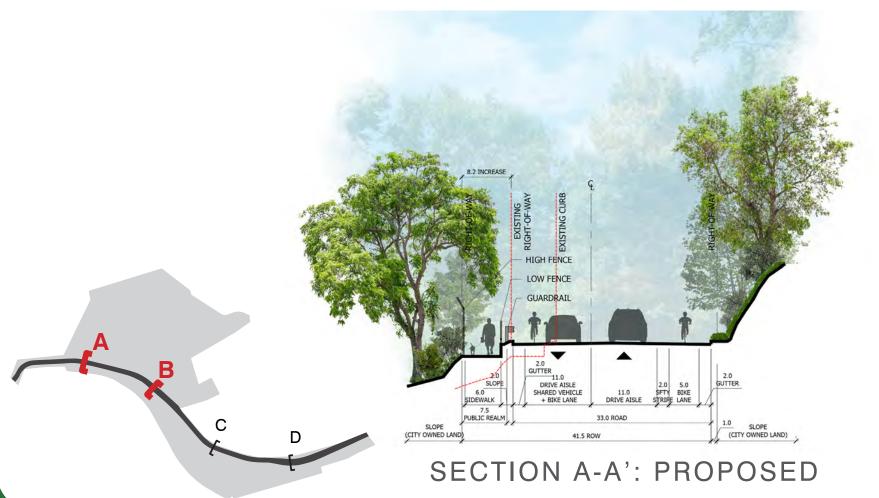




SECTION A-A': EXISTING



SECTION B-B': EXISTING



ANNING OHD STATE OF THE LANE STRIPE LANE

2.0 GUTTER
SIDEWALK S.0 SHARD VEHICLE
SHARD VEHICLE
SHARD VEHICLE
STATE ORDER ASSLE STRIPE LANE

43.0 ROAD

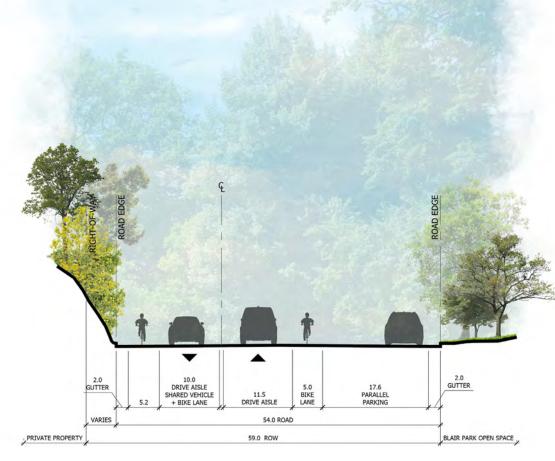
SS.OPE
(CITY OWNED LAND)

SECTION B-B': PROPOSED

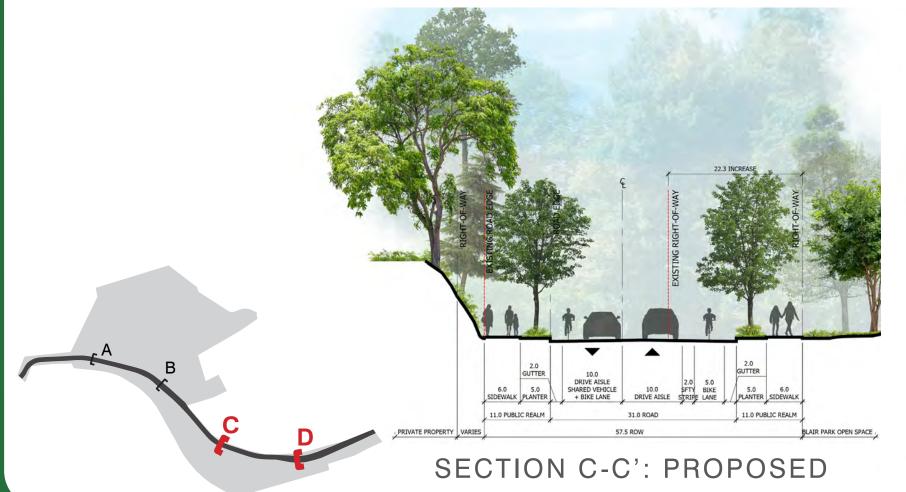




SECTION C-C': EXISTING



SECTION D-D': EXISTING



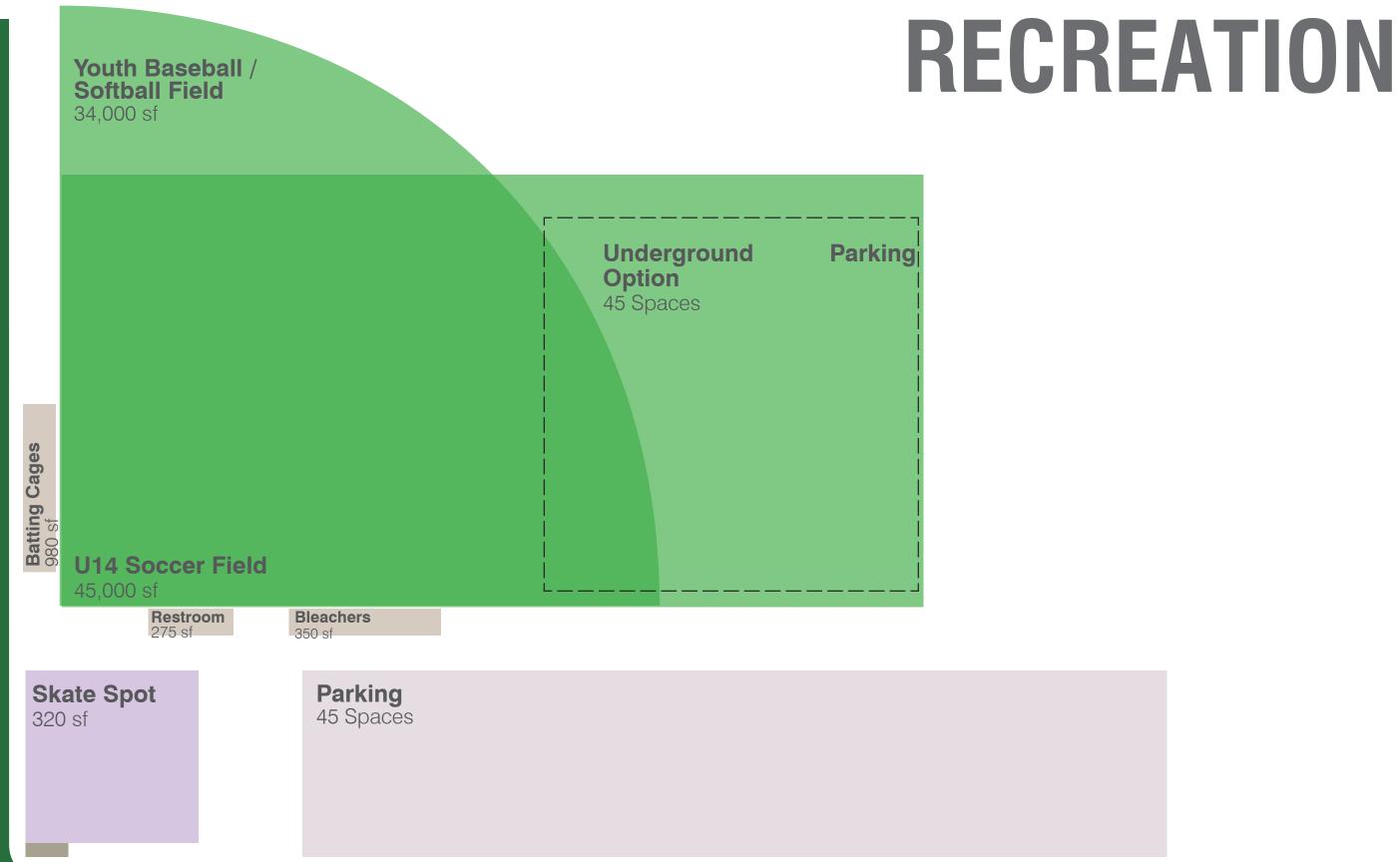
TO DECREACE

1.0 DECREACE

1.0

SECTION D-D': PROPOSED









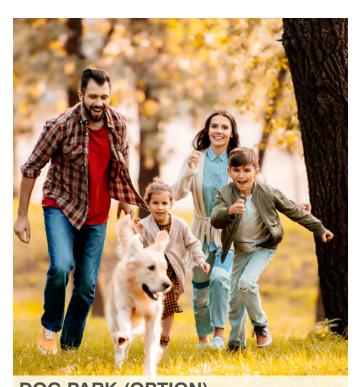








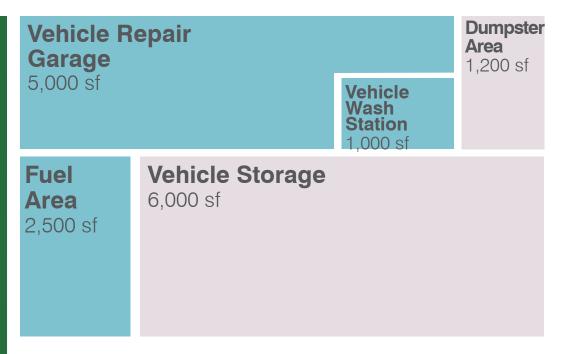




FIELD STRUCTURE (OPTION)

DOG PARK (OPTION)





PUBLIC WORKS

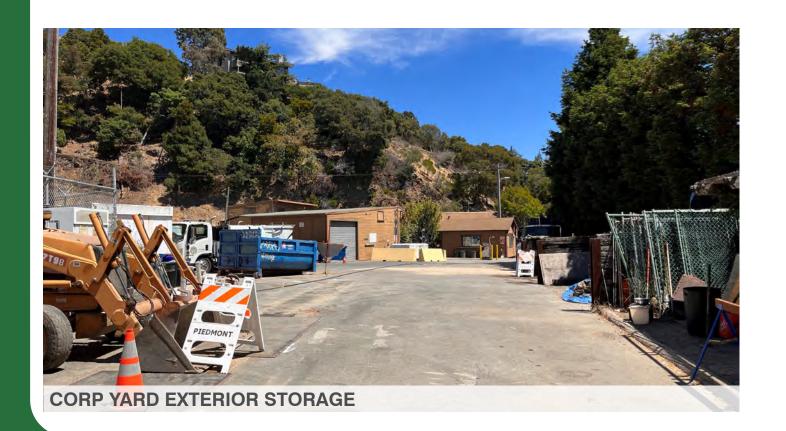




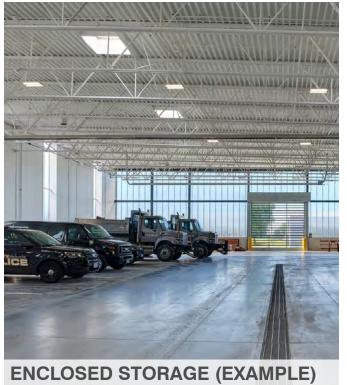










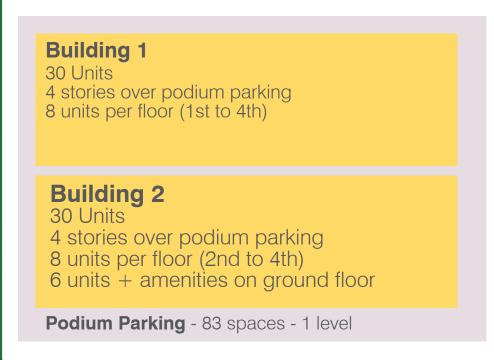




70 Market Rate Residential Units

Building 1 32 Units 4 stories over podium parking 8 units per floor (1st to 4th) Building 2 38 Units 4 stories over podium parking 10 units per floor (2nd to 4th) 8 units + amenities on ground floor Podium Parking - 107 spaces - 1 level

60 Affordable Residential Units



HOUSING

2 Single Family Units

























MODERN ALPINE





WALK-UP

- 3-4 STORIES
- TUCK-UNDER + SURFACE PARKING

WRAP

- 5 STORIES
- PARKING STRUCTURE

PODIUM

- 4-5 STORIES
- PODIUM PARKING









- ECONOMICAL BUILDING TYPOLOGY
- FOOTPRINT TOO LARGE

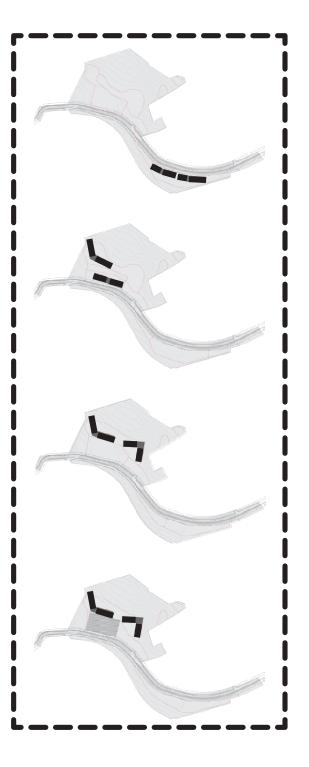








- BUILDINGS TOO BULKY
- PARKING STRUCTURE INEFFICIENT



- COMPACT
- EFFICIENT USE OF SITE



- HOUSING DEVELOPMENT ON BLAIR PARK OPEN SPACE
- PRESERVE AND EXPAND COACHES FIELD
- PRESERVE CORP YARD
- IMPROVE PEDESTRIAN AND BICYCLIST SAFETY AND ACCESS
- INCREASE PARKING AND TRANSIT ACCESS

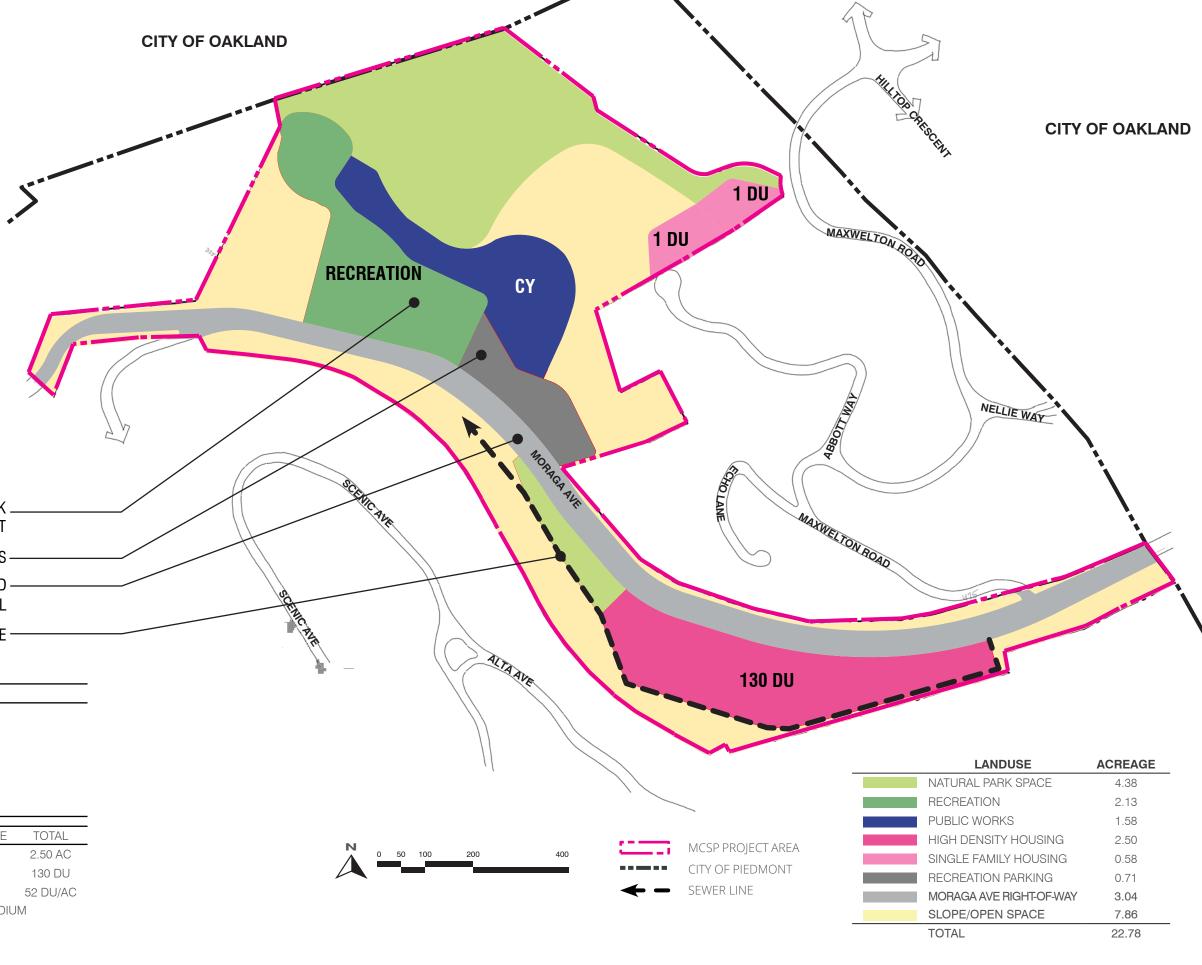
COACHES FIELD AND KENNELLY SKATE PARK IMPROVEMENT

INCREASE PARKING AND TRANSIT ACCESS

IMPROVE PEDESTRIAN SAFETY AND ACCESS WITH SIGNAL

BELOCATE SEWER TO TOE OF SLOPE

NELUCATE SEWEN TO THE OF SLUPE						
DEVELOPMENT						
SINGLE FAMILY						
SITE	0.58 AC					
DWELLING UNITS	2					
DENSITY	3.4 DU/AC					
CONSTRUCTION	TYPE V					
HEIGHT	2-3 STORIES					
PARKING	ATTACHED					
HIGH DENSITY	MARKET RATE	AFFORDABLE	TOTAL			
SITE	1.40 AC	1.10 AC	2.50 AC			
DWELLING UNITS	70 DU	60 DU	130 DU			
DENSITY	50 DU/AC	54 DU/AC	52 DU/AC			
CONSTRUCTION	TYPE V, 4 OVER PODIUM 5 STORIES					
HEIGHT						



PODIUM

PARKING



- HOUSING DEVELOPMENT ON BLAIR PARK OPEN SPACE
- PRESERVE AND EXPAND COACHES FIELD
- PRESERVE CORP YARD
- IMPROVE PEDESTRIAN AND BICYCLIST SAFETY AND ACCESS
- INCREASE PARKING AND TRANSIT ACCESS

U14 SOCCER FIELD WITH SOFTBALL OVERLAY

NEW SIGNALIZED INTERSECTION

IMPROVED MORAGA AVE

70 DU MARKET RATE HOUSING PROJECT

60 DU AFFORDABLE HOUSING PROJECT





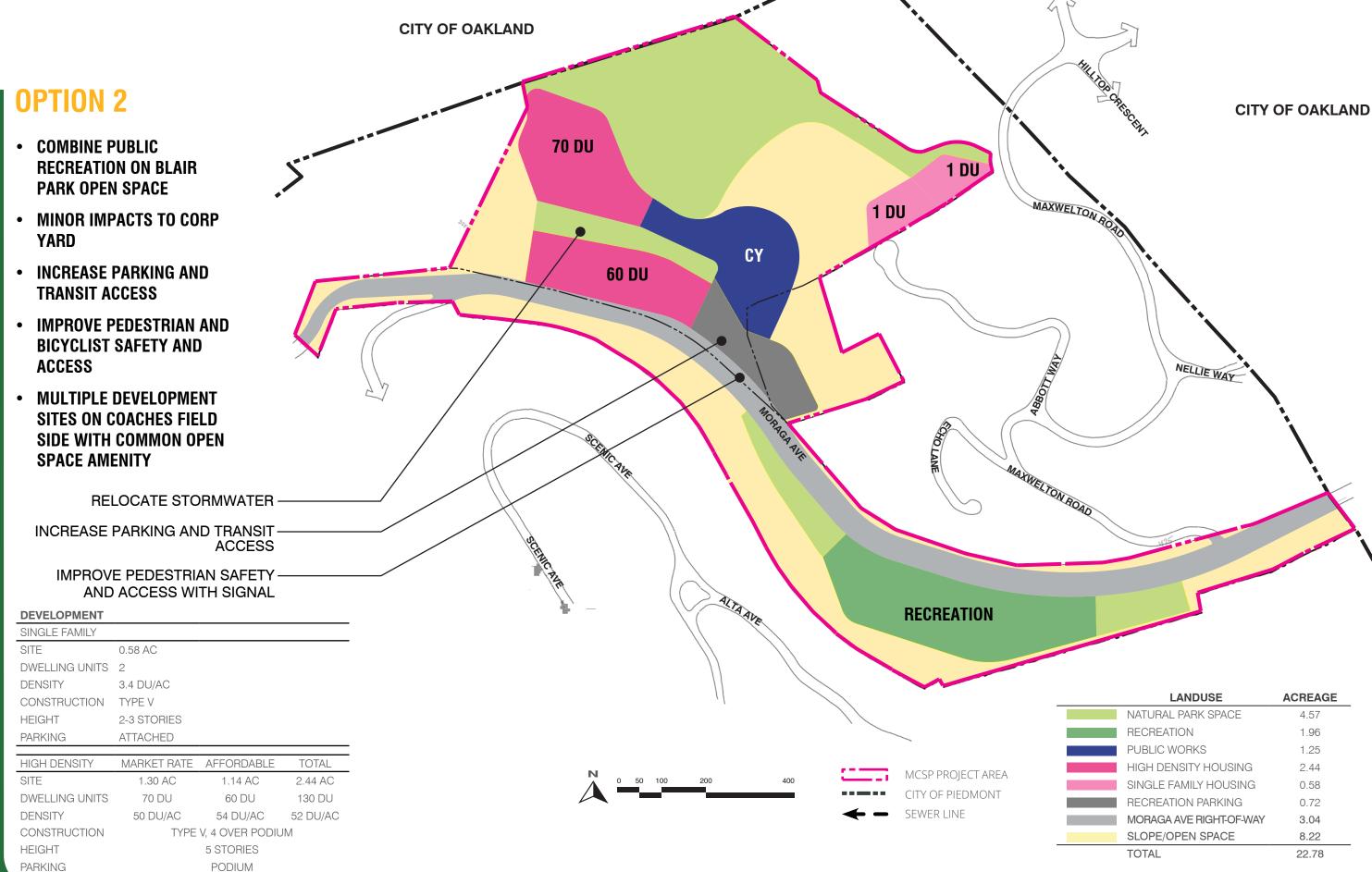














- COMBINE PUBLIC
 RECREATION ON BLAIR
 PARK OPEN SPACE
- MINOR IMPACTS TO CORP YARD
- INCREASE PARKING AND TRANSIT ACCESS
- IMPROVE PEDESTRIAN AND BICYCLIST SAFETY AND ACCESS
- MULTIPLE DEVELOPMENT SITES ON COACHES FIELD SIDE WITH COMMON OPEN SPACE AMENITY

70 DU MARKET RATE HOUSING PROJECT

60 DU AFFORDABLE HOUSING PROJECT

NEW SIGNALIZED INTERSECTION:

IMPROVED MORAGA AVE

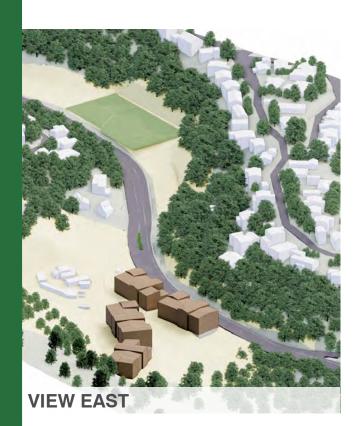
DOG PARK

U14 SOCCER FIELD WITH SOFTBALL OVERLAY















- MOVE CORP YARD TO BLAIR PARK OPEN SPACE
- IMPROVE SOCCER FIELD AND SKATE PARK
- INCREASE PARKING AND TRANSIT ACCESS
- IMPROVE PEDESTRIAN AND BICYCLIST SAFETY AND ACCESS
- HILLSIDE HOUSING DEVELOPMENT
- AVOID INFRASTRUCTURE RELOCATION

INCREASE PARKING AND TRANSITACCESS

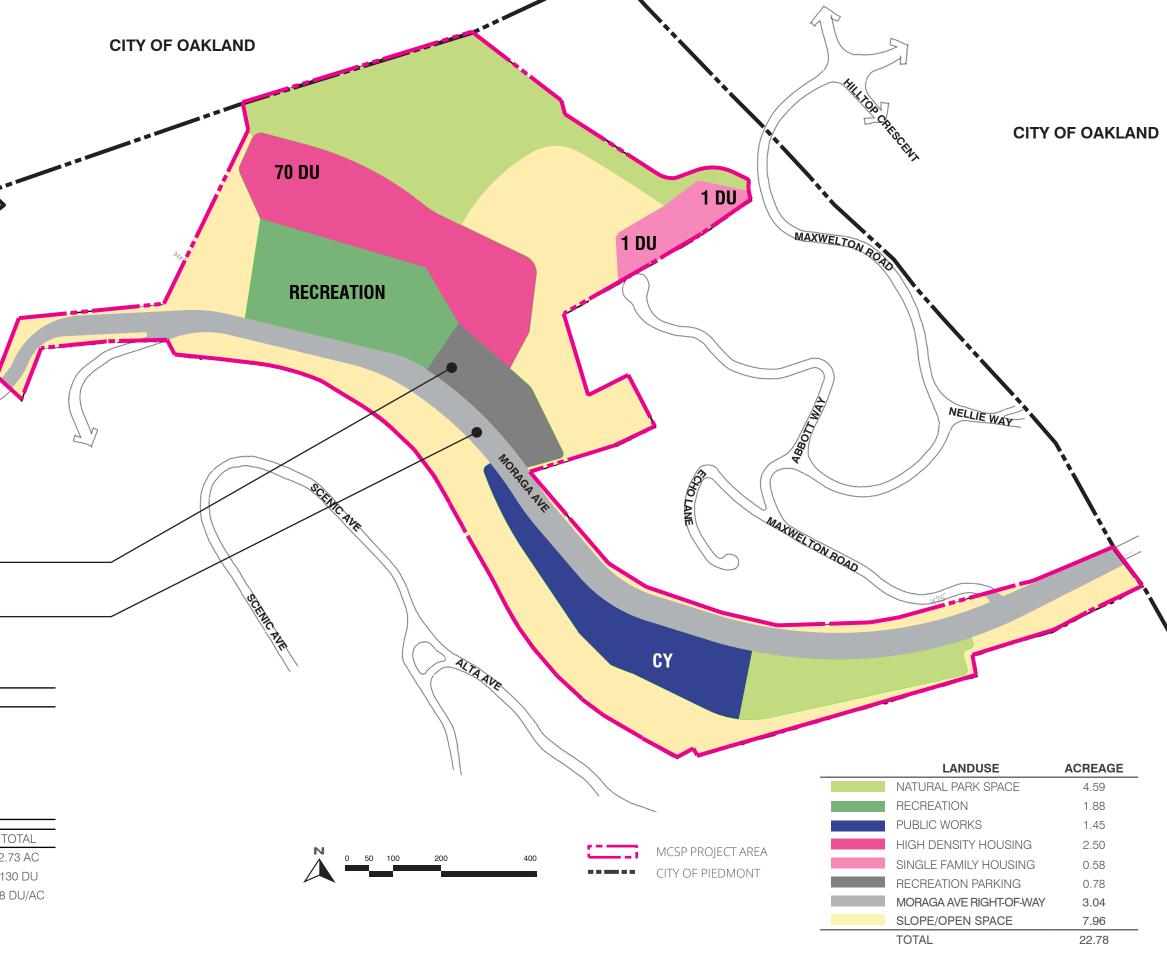
IMPROVE PEDESTRIAN SAFETY AND ACCESS WITH SIGNAL

DEVELOPMENT

SINGLE FAMILY

SITE	0.58 AC
DWELLING UNITS	2
DENSITY	3.4 DU/AC
CONSTRUCTION	TYPE V
HEIGHT	2-3 STORIES
PARKING	ATTACHED

HIGH DENSITY	MARKET RATE	AFFORDABLE	TOTAL		
SITE	1.50 AC	1.50 AC 1.23 AC 2.7			
DWELLING UNITS	70 DU	60 DU	130 DU		
DENSITY	46 DU/AC 50 DU/AC		48 DU/AC		
CONSTRUCTION	TYPE V, 4 OVER PODIUM				
HEIGHT	5 STORIES				
PARKING	PODIUM				





- MOVE CORP YARD TO BLAIR PARK OPEN SPACE
- IMPROVE SOCCER FIELD AND SKATE PARK
- INCREASE PARKING AND TRANSIT ACCESS
- IMPROVE PEDESTRIAN AND BICYCLIST SAFETY AND ACCESS
- HILLSIDE HOUSING DEVELOPMENT
- AVOID INFRASTRUCTURE RELOCATION

70 DU MARKET RATE HOUSING PROJECT U14 SOCCER FIELD WITH SOFTBALL OVERLAY 60 DU AFFORDABLE HOUSING PROJECT ADDITIONAL PARKING

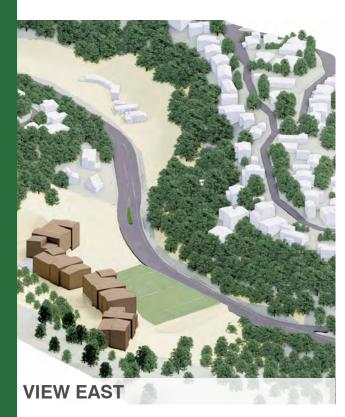
NEW SIGNALIZED INTERSECTION

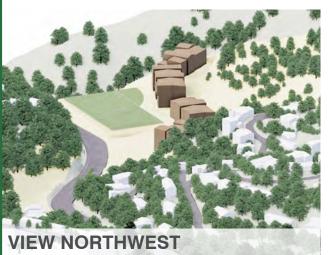
IMPROVED MORAGA AVE





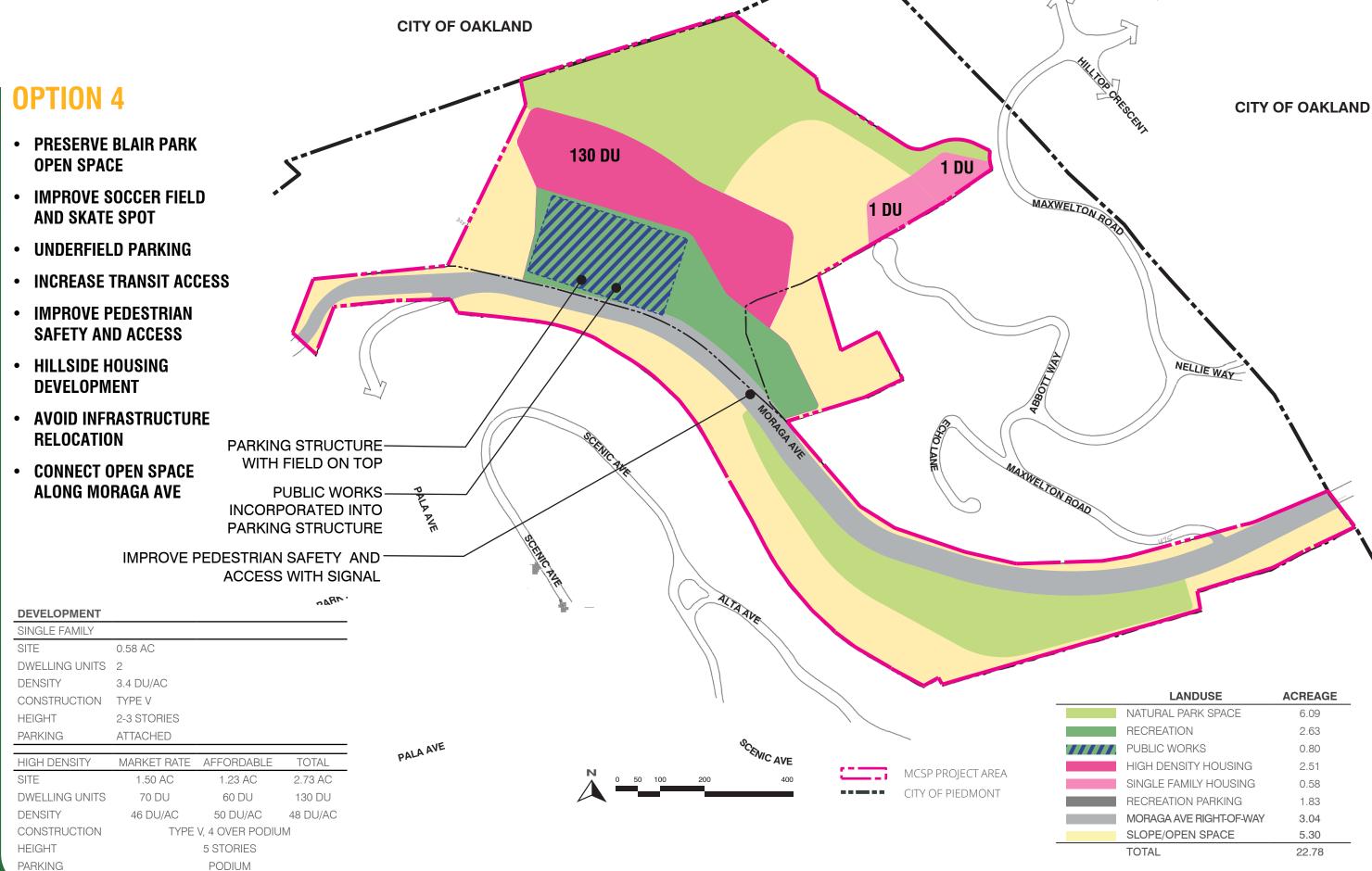














- PRESERVE BLAIR PARK **OPEN SPACE**
- IMPROVE SOCCER FIELD **AND SKATE SPOT**
- UNDERFIELD PARKING
- INCREASE TRANSIT ACCESS
- IMPROVE PEDESTRIAN **SAFETY AND ACCESS**
- HILLSIDE HOUSING **DEVELOPMENT**
- AVOID INFRASTRUCTURE **RELOCATION**
- CONNECT OPEN SPACE **ALONG MORAGA AVE**

70 DU MARKET RATE HOUSING **PROJECT** 60 DU AFFORDABLE HOUSING **PROJECT** U14 SOCCER FIELD WITH SOFTBALL OVERLAY ON

ADDITIONAL PARKING

NEW SIGNALIZED INTERSECTION

IMPROVED MORAGA AVE















INFRASTRUCTURAL IMPACT

1 LEAST IMPACT

3

4 MOST IMPACT

Option	Demolition	Earthwork/ Retaining	Structural Complexity	Roadwork	Stormwater	Water / Dry Utilities	Sewer	Blair Park Open Space	Coaches Field
1	1	4	1	3	1	1	3	4	1
2	3	3	3	2	4	1	2	3	4
3	4	2	2	4	2	1	3	2	1
4	2	1	4	1	3	1	1	1	4





WORKSHOP SUMMARY

Date: Thursday, November 30, 2023, 7:00-9:00 PM

Location: Piedmont Veterans Memorial Building

Meeting Summary:

- The public was able to see and comment on the Moraga Canyon Specific Plan potential land use options
- Also presented were *improvement concepts* for Public Works, recreation facilities, mobility, parking and other amenities.
- Approximately 82 people attended the meeting, not including City staff and consultants.









WORKSHOP FEEDBACK

Attendees contributed questions and detailed suggestions to the existing conditions analysis and provided feedback on the land use options. This public insight will be used by the project team and City Council to determine the best strategy to combine programmatic elements creating a preferred plan option.

Key Themes:

- Attendees were generally supportive of housing in Moraga Canyon
- Concern for meaningful combination of market rate and affordable housing
- Questions regarding alternative placement of the two single family homes
- Traffic and pedestrian and cyclist safety
- Traffic calming and congestion smoothing measures along Moraga Avenue
- Hiking trail(s) addition received positive feedback
- Preservation of Coaches Field and Blair Park Open Space recreation areas is a priority for residents
- Option 4 received the most comments, with praise for the preservation of open space in the canyon. Some comments questioned the financial viability and impact of building the playfield atop a garage structure







WORKSHOP FEEDBACK

66

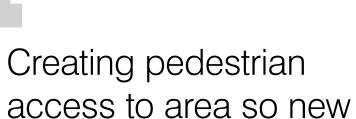
Integrate, don't segregate. It is better socially for all. Would really prefer one mixed income development - don't separate "Affordable"



Pedestrians need to feel safe walking Moraga and crossing Moraga"



Ensuring the aesthetic of the housing matches the quality and standards of the rest of Piedmont"



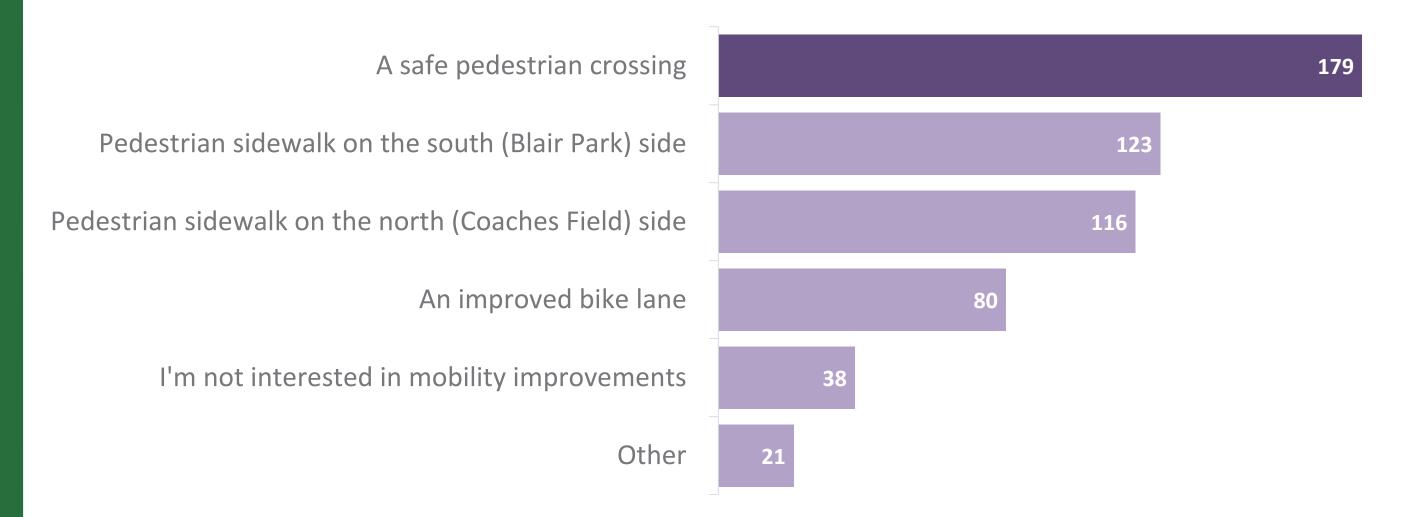
housing residents can easily get into the heart of Piedmont by foot or bike"





LAND USE ALTERNATIVES SURVEY

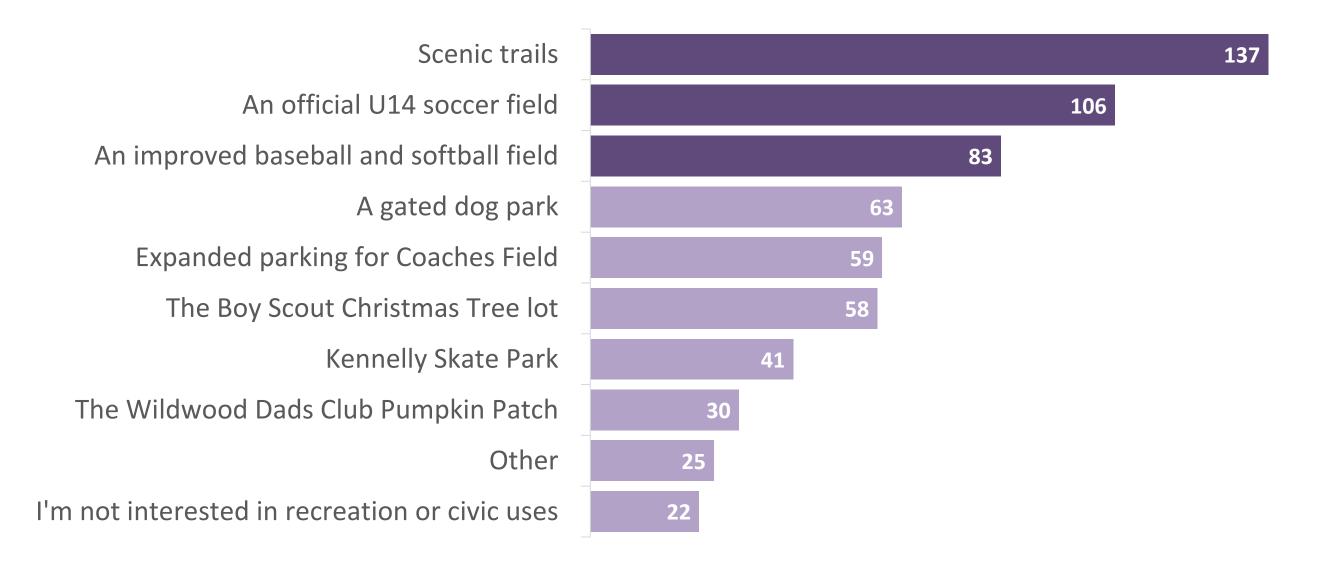
Which of the following mobility improvements are most important to you?





LAND USE ALTERNATIVES SURVEY

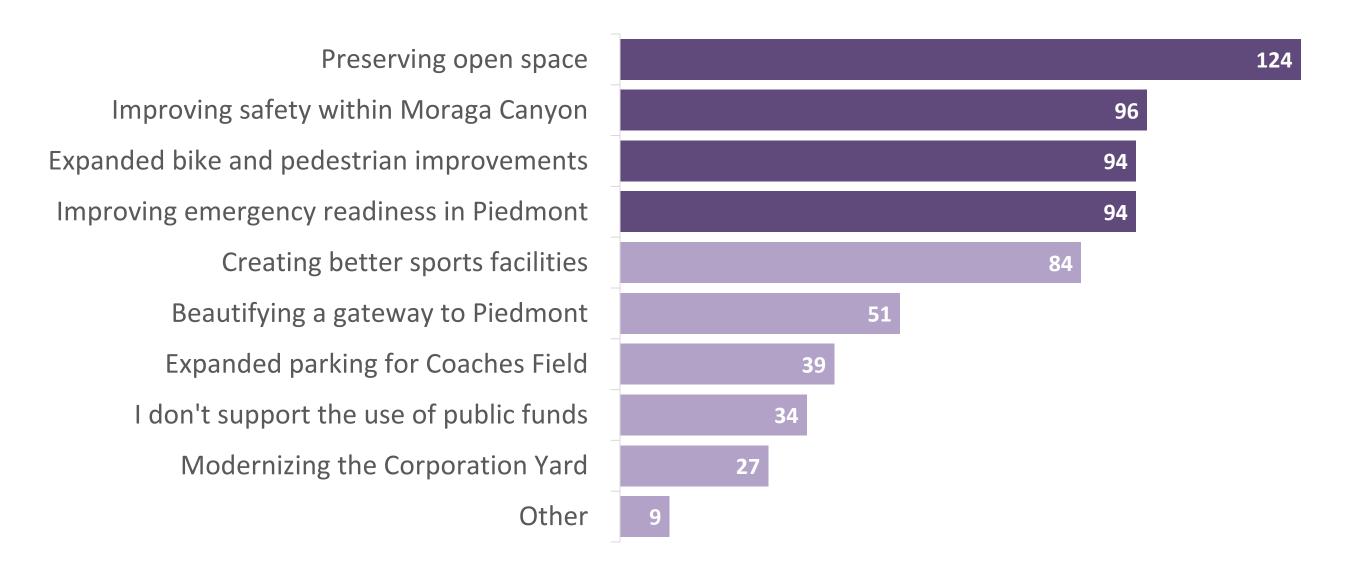
Which of the following recreation/civic uses are most important to you?





LAND USE ALTERNATIVES SURVEY

Which improvements would you support using public funds to implement?







FISCAL STUDY OBJECTIVES

What: Evaluates ongoing, annual impacts of the MCSP at buildout to the City's General Fund.

Questions:

- Will fiscal revenues cover fiscal expenditures?
- How can the City ensure that existing citywide levels of service are not negatively impacted?
- Are there financing tools or mechanisms that the City can implement to ensure fiscal sustainability?



FISCAL STUDY APPROACH

Annual General Fund Impact

- Review of key City documents, the FY 2023-2024 Budget (Adopted)
- Estimate of **revenues**: Property tax, property tax in-lieu of VLF, property transfer tax, parcel tax, rental tax, other revenues
- Estimate of **expenditures**: Coordination with departments on anticipated expenditures given new service population from 132 new housing units



FISCAL TAKEAWAYS

Revenues

- Revenues do not vary significantly across alternatives
- Key source of revenue: property tax from market rate housing
- Affordable housing is assumed to qualify for a property tax exemption

Expenditures

- Expenditures associated with a service population increase do not vary across alternatives
- Primary expenditures: police and public works
- Analysis focused on maintaining existing levels of service

Net Impact

Neutral to slightly positive



FEASIBILITY STUDY OBJECTIVES

What: Assesses development feasibility of the MCSP given proposed program, current market values, and infrastructure and development costs.

Questions:

- Is enough value created to attract real estate developers?
- Are there financing tools or mechanisms that the City can implement to make the project more attractive to developers?



FEASIBILITY STUDY METHODOLOGY

A "feasible" development provides a sufficient return on investment to incentivize a "go" decision

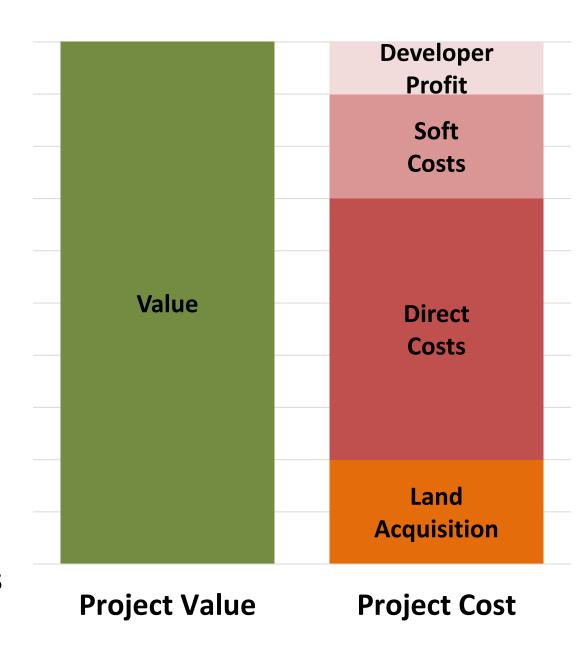
Calculation of Residual Land Value (RLV)

 Finished values (capitalized rents) minus vertical development costs

Determine if scenarios:

- Require subsidy
- Break-even
- Can pay for land
- Can fund infrastructure and other community amenities

What is the City's role in supporting project feasibility?





AFFORDABLE HOUSING APPROACH

60 affordable units are assumed to be built by a specialized, non-profit affordable housing developer.

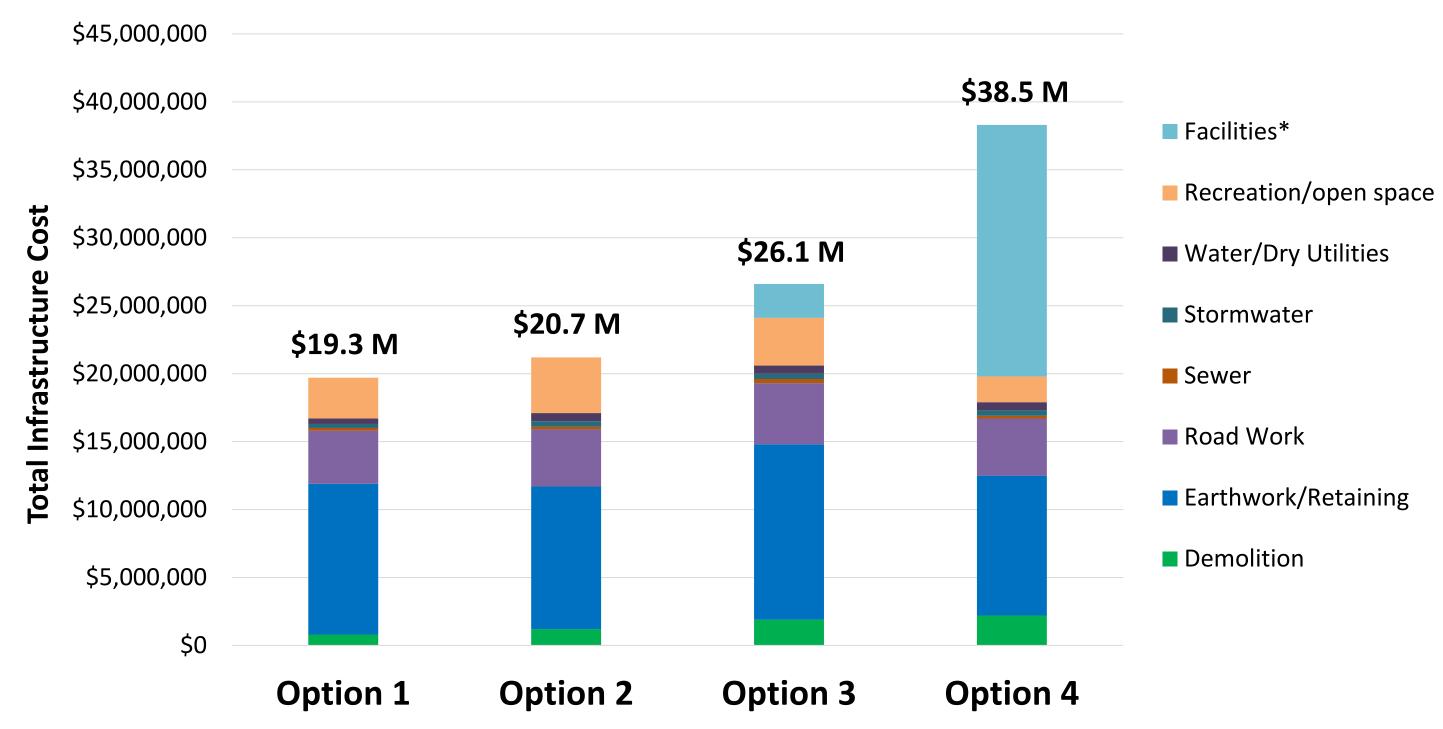
The affordable housing development can be built on land that the City leases (long-term ground lease) or sells (fee simple).

Affordable housing development "feasibility" depends on a few different factors, for example:

- Overall project size and achievable operating efficiencies
- Target population (can affect funding/financing)
- Availability and success of receiving public funding/ financing (local, state, federal)
- Financial markets (e.g., interest rates affect construction loans)
- Construction costs



HORIZONTAL INFRASTRUCTURE



^{*} Facilities include Public Works corporation yard (Options 3 and 4) and/ or parking structure (Option 4).



POTENTIAL FUNDING SOURCES

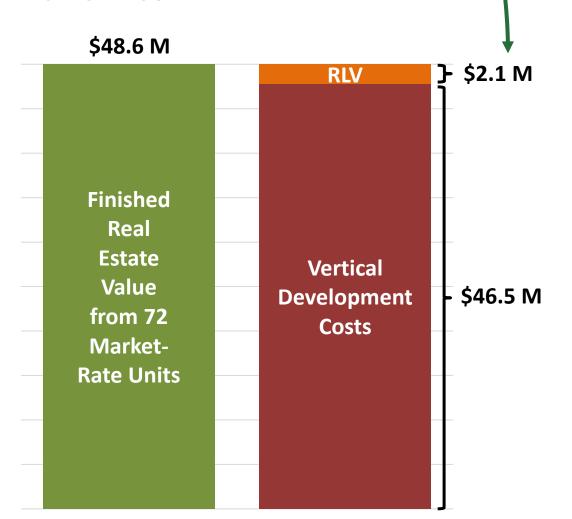
- Negotiation with selected developer around consideration for land value
- Sale of two single-family lots
- Potential Grants
 - Infill Infrastructure Grant Program (IIG)
 - One Bay Area Grants (OBAG)
 - Safe Routes to School
 - Affordable Housing and Sustainable Communities (AHSC)
 - Community Development Block Grants (CDBG)
- Philanthropy (local fundraising toward community amenities)
- Public Financing: Community Facilities District, Impact Fees, Parcel Tax, Bond Measure, etc.
- Non-profit affordable housing developer will bring experience/expertise with funding sources for affordable housing component



EVALUATION: OPTION 1

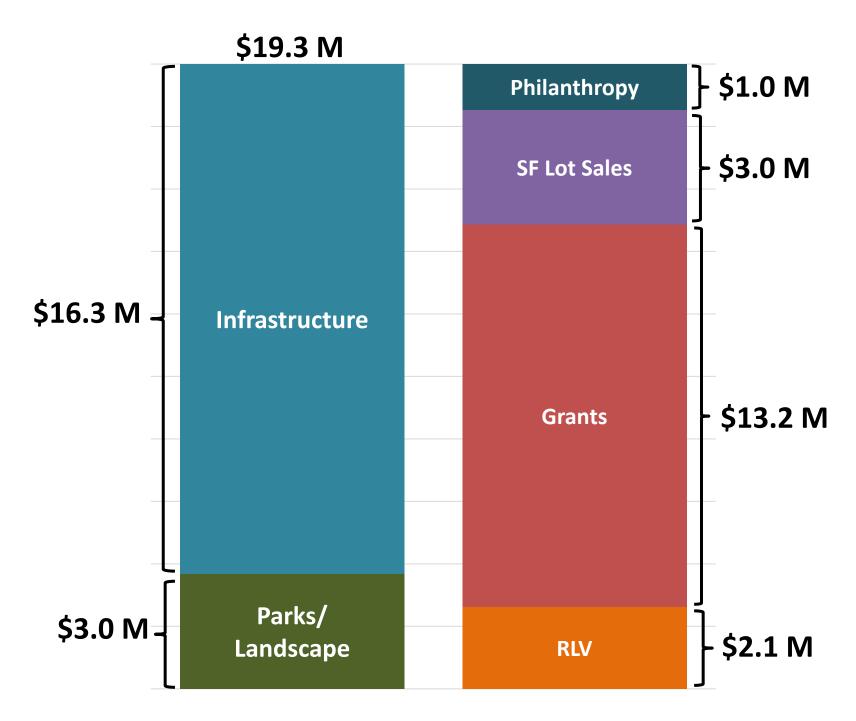
Residual Land Value Analysis

RLV appears below market rate price for the land* and cannot accommodate horizontal infrastructure and community amenities.



^{*} An appraisal for the land has not been completed.

Infrastructure Costs and Potential Sources





EVALUATION: OPTION 2

Infrastructure Costs and Potential Sources Residual Land Value Analysis \$ 20.7 M RLV appears below market rate price for the land* and cannot } \$1.0 M **Philanthropy** accommodate horizontal infrastructure and community **SF Lot Sales** \$3.0 M amenities. \$55.0 M **}** \$3.7 M **RLV** Infrastructure \$16.6 M -**Finished** - \$13.0 M Grants Real **Estate** Vertical Value - \$51.3 M **Development** from 72 Costs Market-Rate Units Parks/ \$4.1 M \$3.7 M **RLV** Landscape

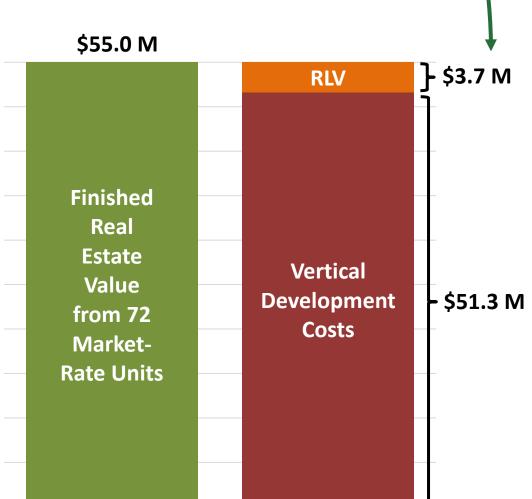
^{*} An appraisal for the land has not been completed.



EVALUATION: OPTION 3

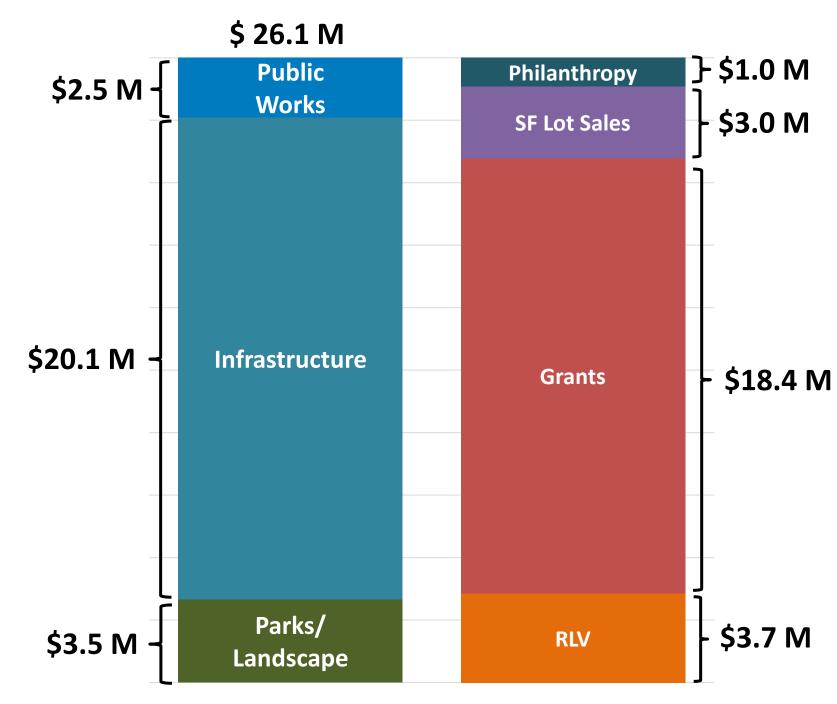
Residual Land Value Analysis

RLV appears below market rate price for the land* and cannot accommodate horizontal infrastructure and community amenities.



* An appraisal for the land has not been completed.

Infrastructure Costs and Potential Sources

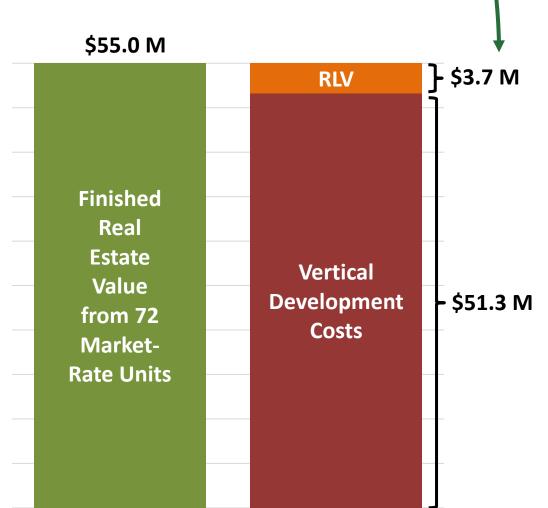




EVALUATION: OPTION 4

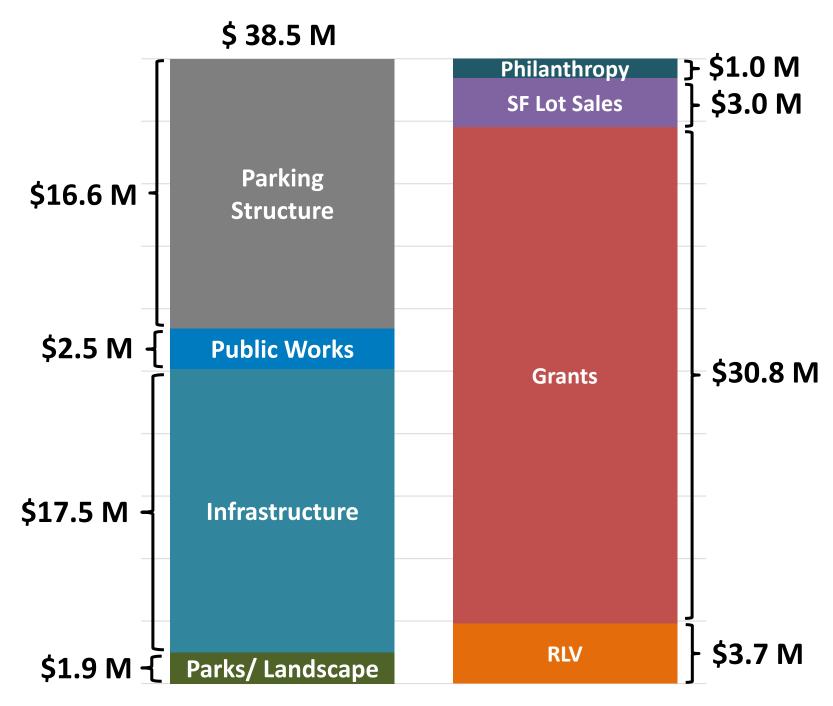
Residual Land Value Analysis

RLV appears below market rate price for the land* and cannot accommodate horizontal infrastructure and community amenities.



* An appraisal for the land has not been completed.

Infrastructure Costs and Potential Sources





FEASIBILITY STUDY KEY TAKEAWAYS

Value Creation

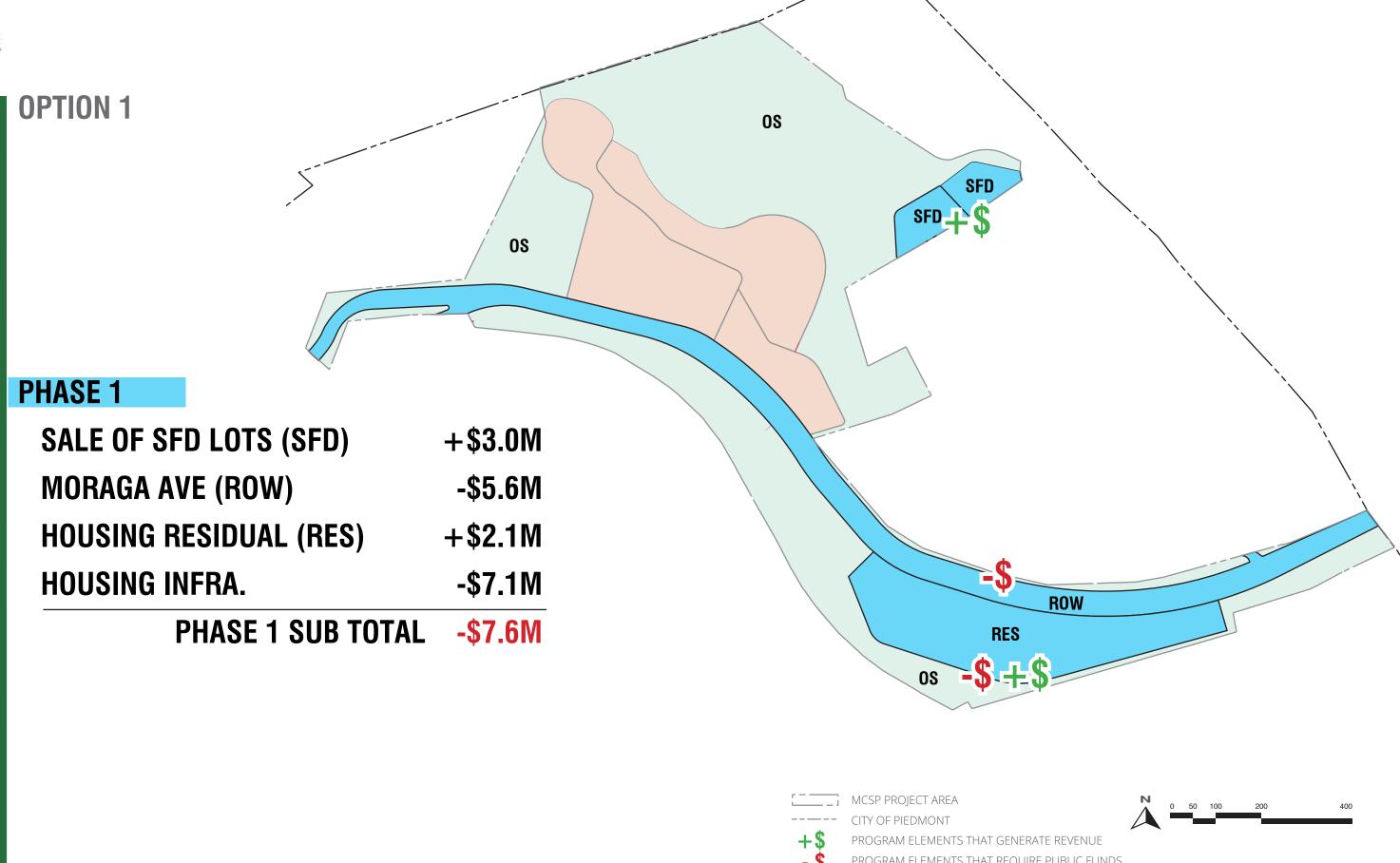
- Similar value creation across options when evaluating lot sales and capitalized value of market-rate rents, assuming 132 units (72 above moderate, 60 lower income)
- Potential differentiators: Ability to capture views, tenure (rental vs. ownership)

Development Costs

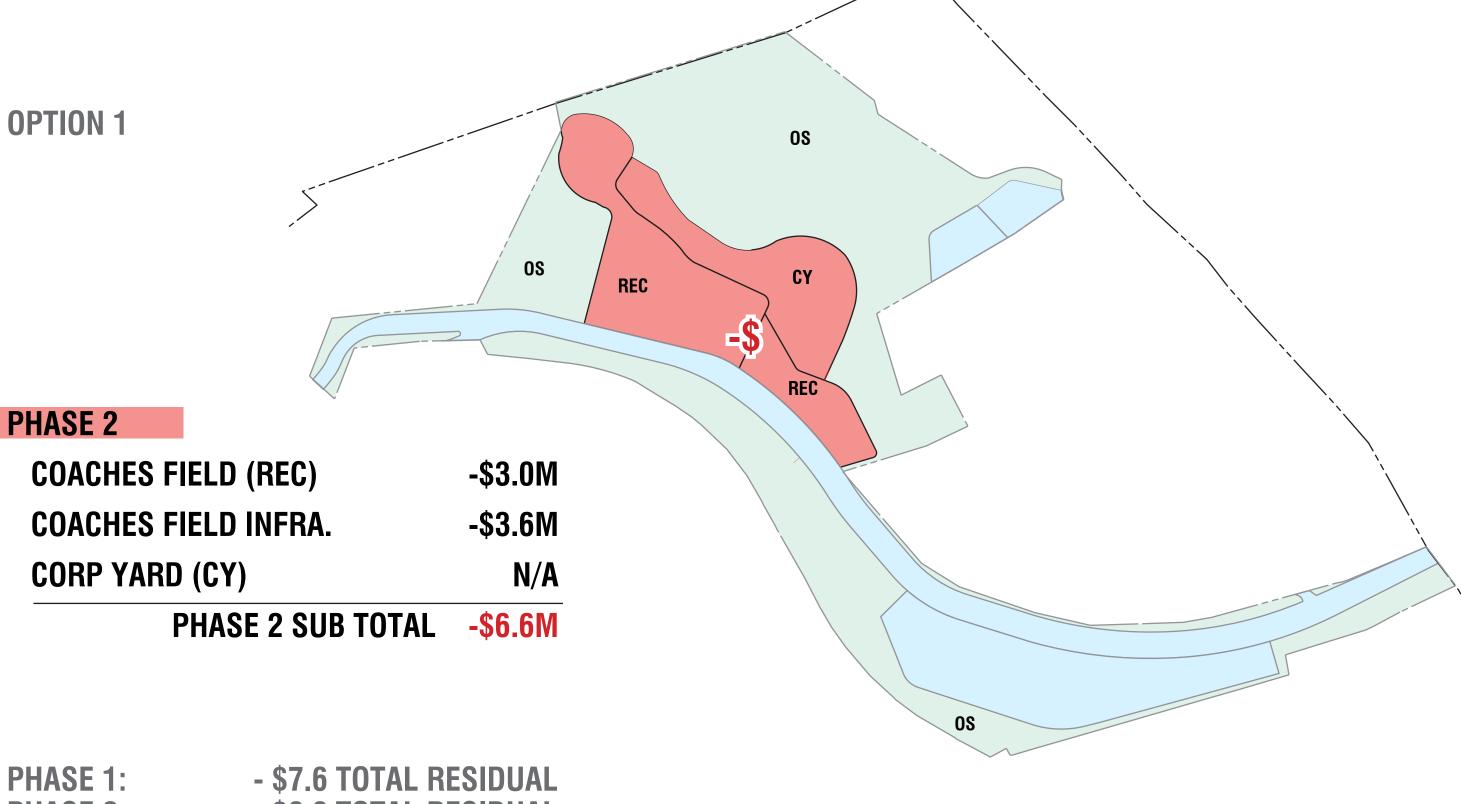
- More variation across options based on vertical and horizontal costs
- Affordable units are expected to be developed by a non-profit housing developer
- Differentiators:
 - Vertical Costs
 - Horizontal Costs
 - Community Facilities/Amenities





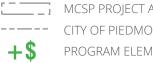






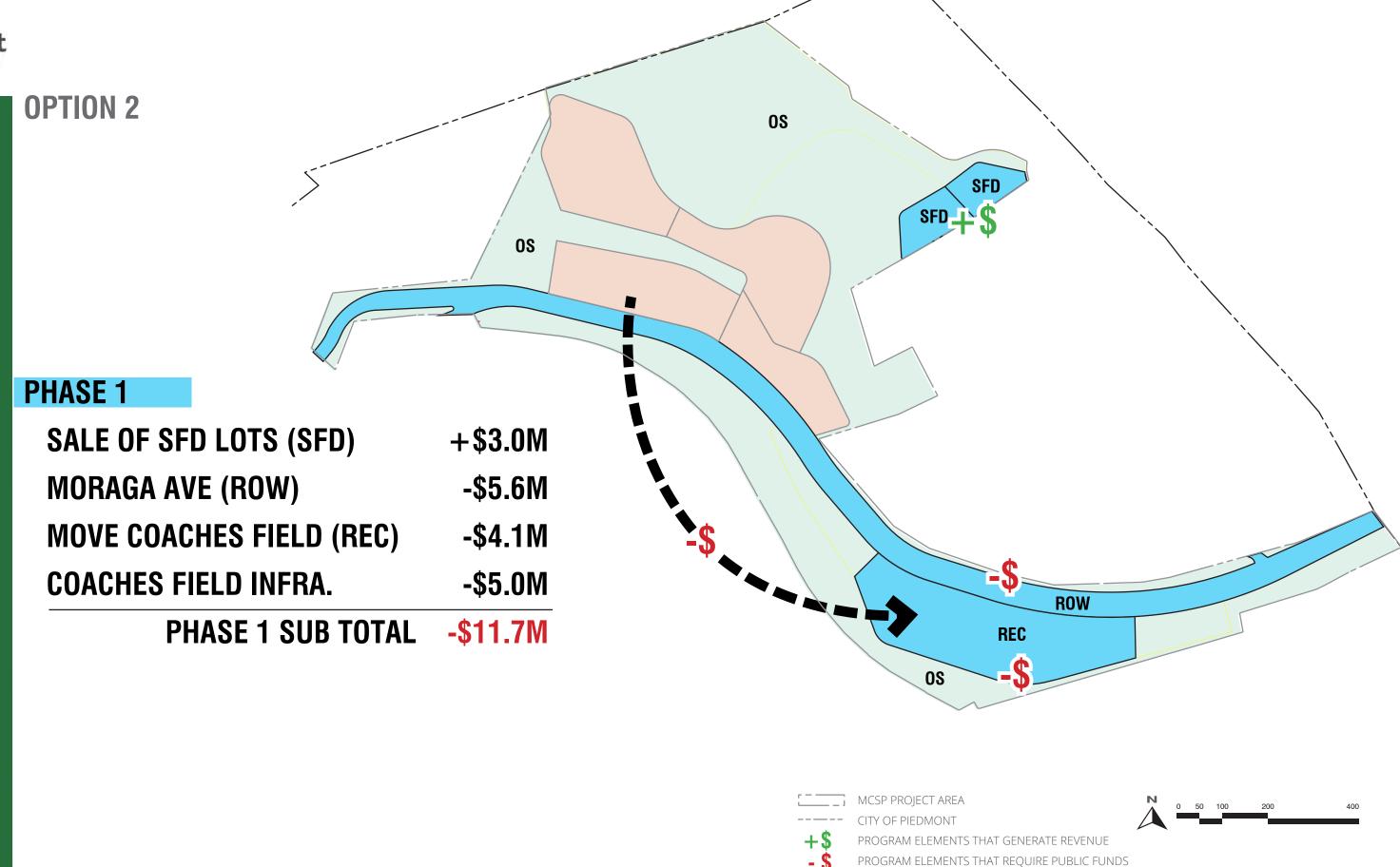
- \$6.6 TOTAL RESIDUAL PHASE 2:

-\$14.2M TOTAL

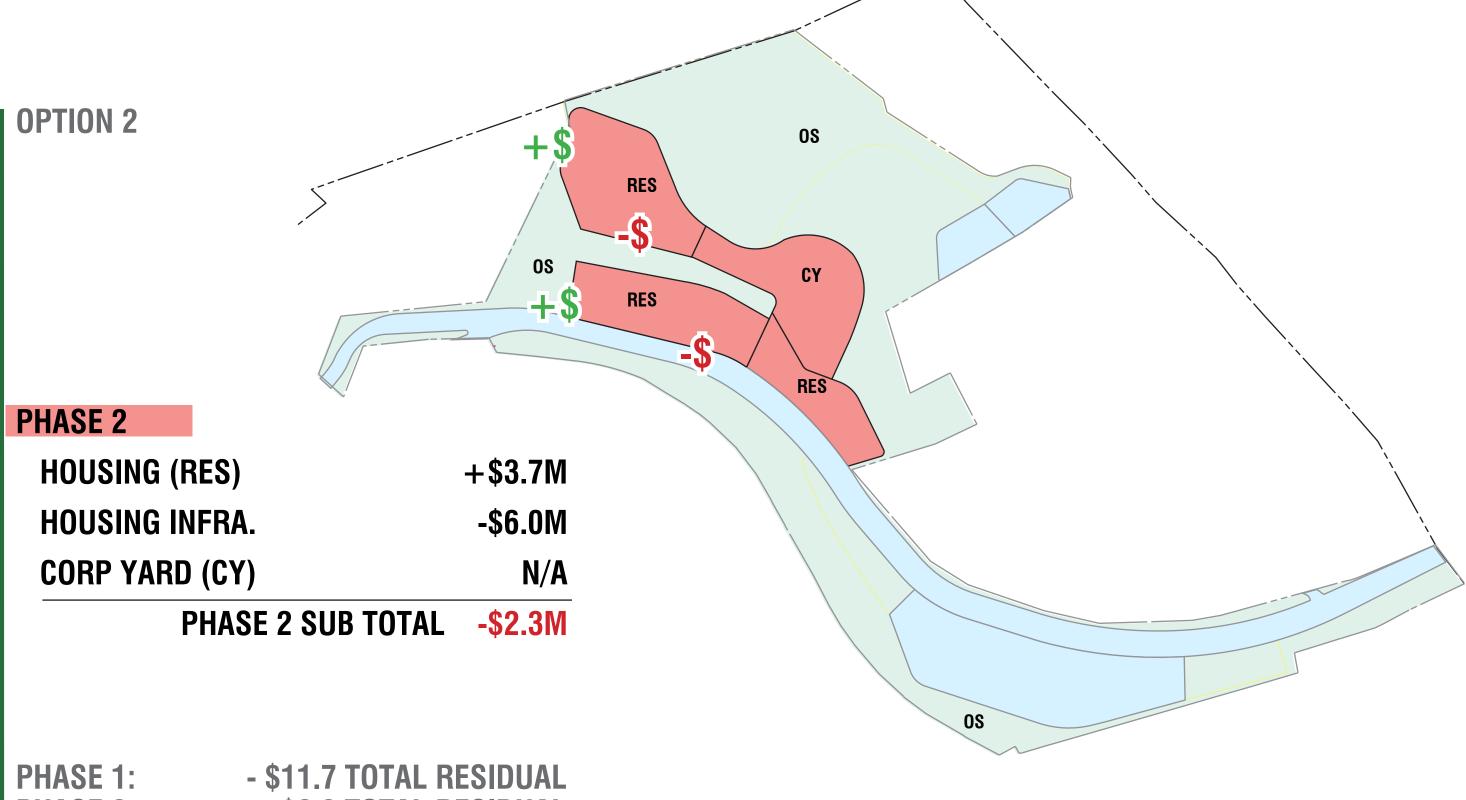


PROGRAM ELEMENTS THAT REQUIRE PUBLIC FUNDS









- \$11.7 TOTAL RESIDUAL - \$2.3 TOTAL RESIDUAL PHASE 2:

-\$14M TOTAL

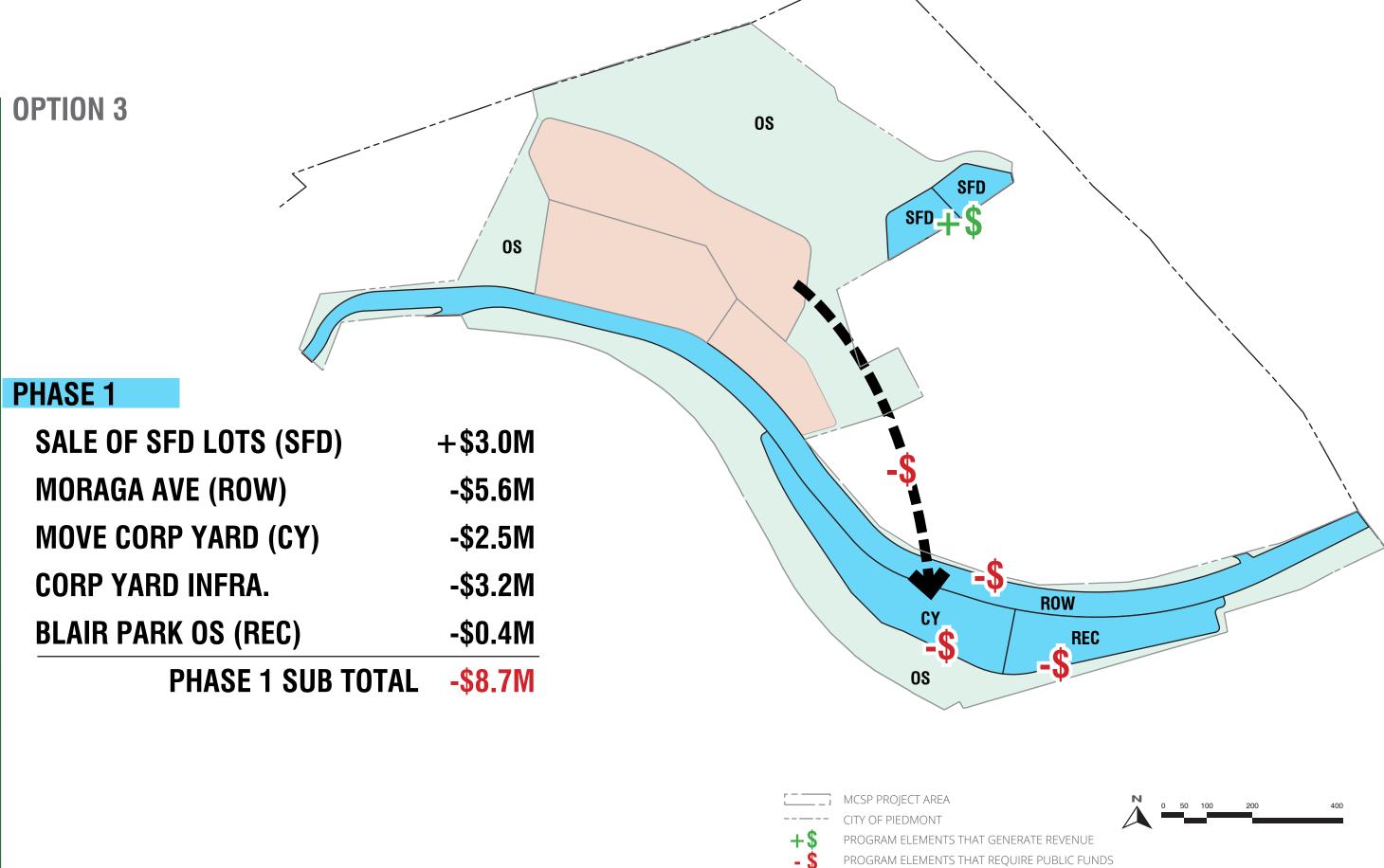




PROGRAM ELEMENTS THAT GENERATE REVENUE PROGRAM ELEMENTS THAT REQUIRE PUBLIC FUNDS

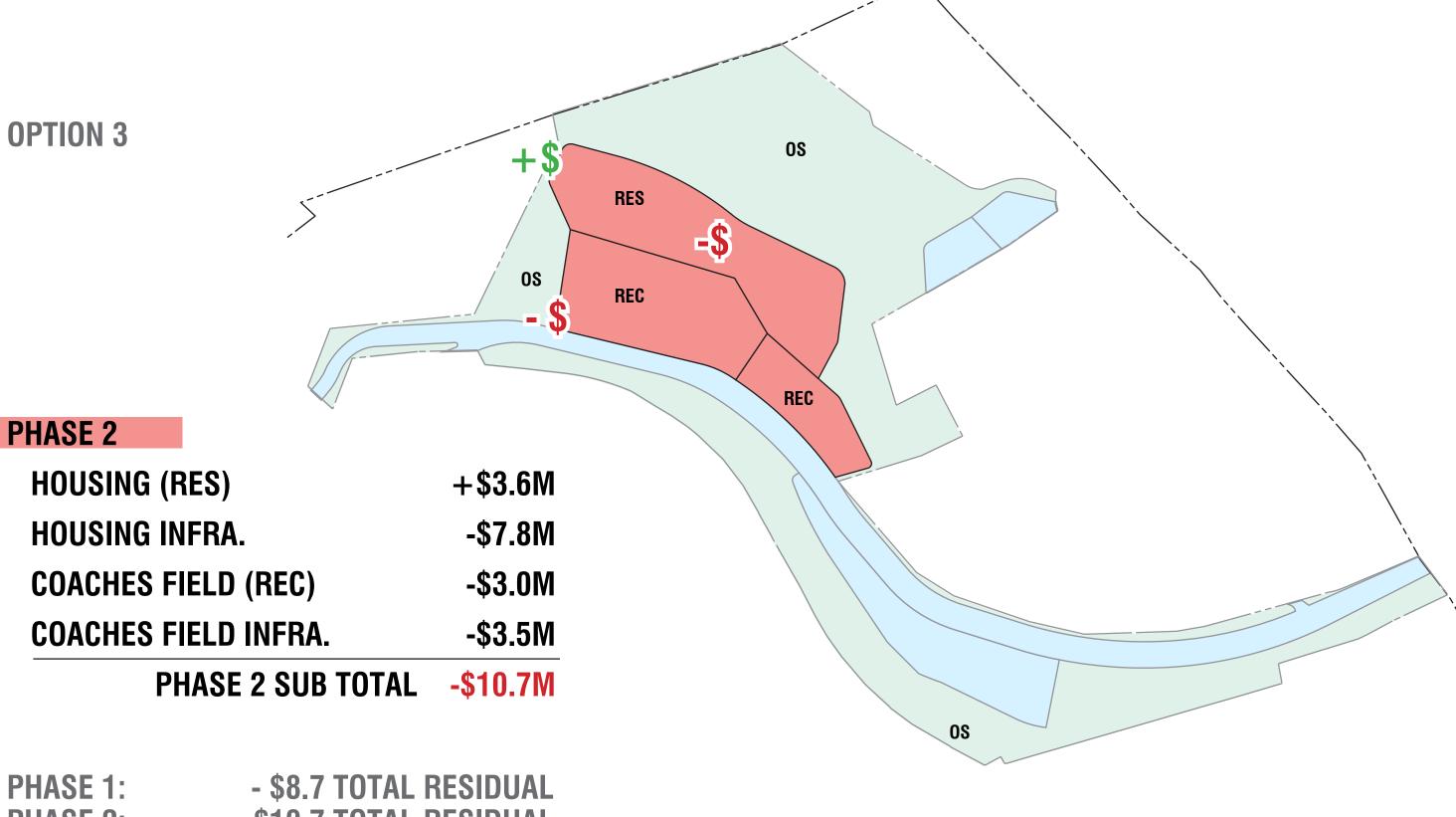








OPTION 3

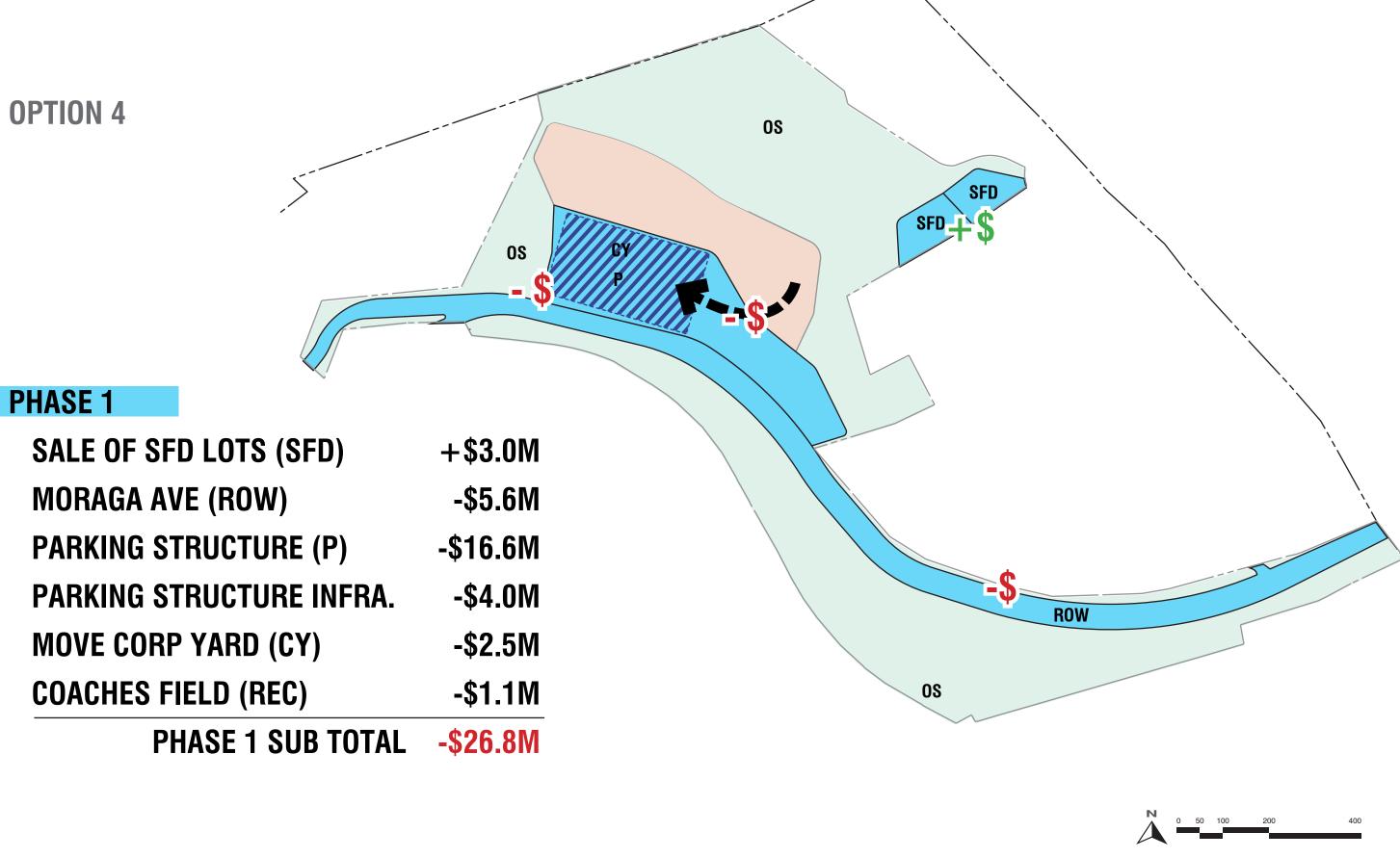


PHASE 1: - \$8.7 TOTAL RESIDUAL PHASE 2: - \$10.7 TOTAL RESIDUAL

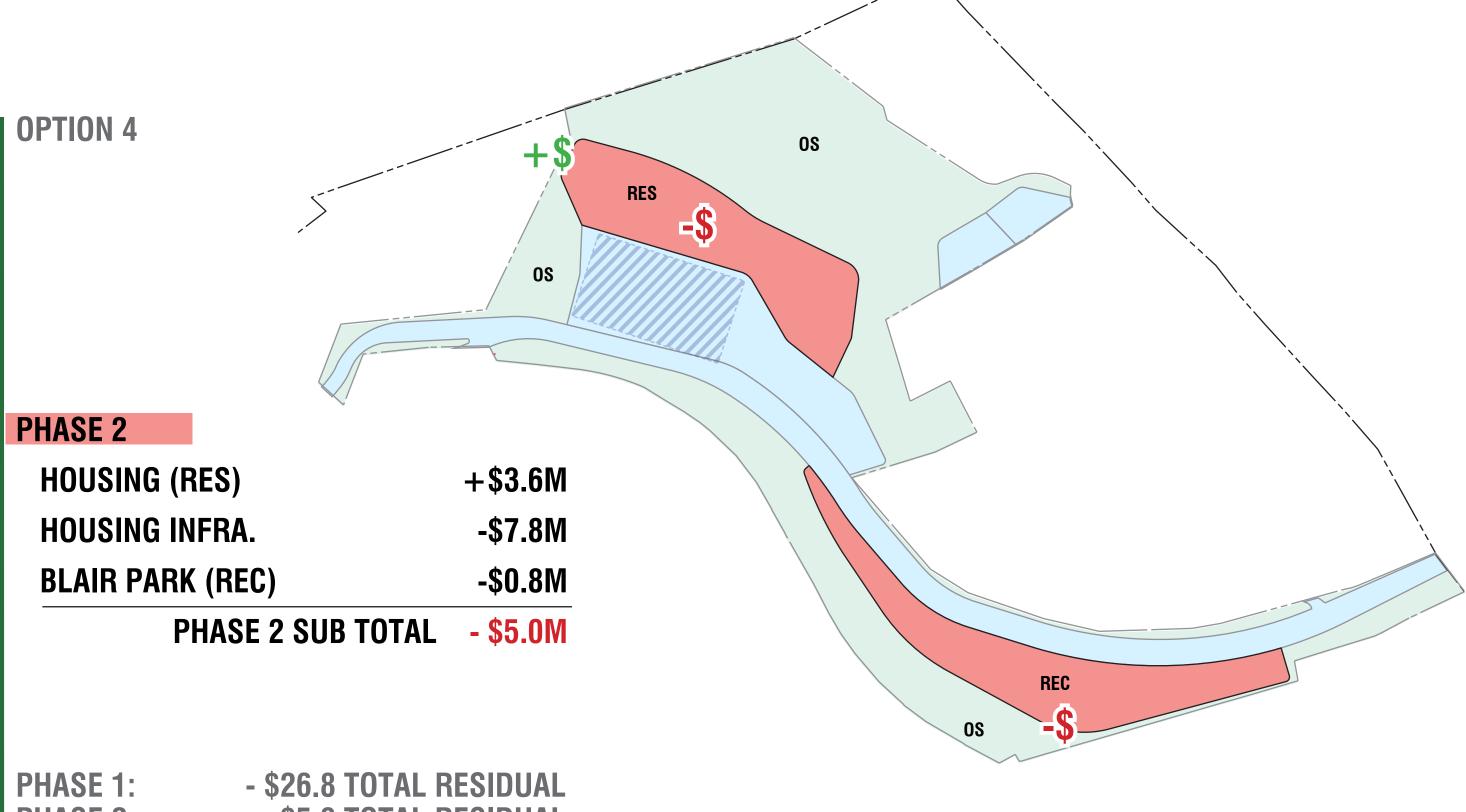
-\$19.4M TOTAL











- \$26.8 TOTAL RESIDUAL - \$5.0 TOTAL RESIDUAL PHASE 2:

-\$31.8M TOTAL







QUESTIONS FOR SPECIFIC PLAN:

Are there any changes to the development program? (132 DU Housing, Public Works Yard, U14 Soccer Field, Skate Spot)

Are the amount of proposed improvements for Moraga Avenue appropriate?

What programmatic locations or adjacencies are undesirable?



PROGRAMMATIC QUESTIONS:

To preserve Blair Park Open Space, is it worth building a parking garage?

To preserve part of Blair Park Open Space, is it worth relocating the soccer field or Corp Yard?

How important is it for the City to invest in an artificial turf U14 soccer field?

To earn project funds to offset infrastructure costs or provide community benefits, is it worth **selling two Single Family Lots**?

